

5.3 T230420 PA - Use and development of a Childcare Centre and Construction and Display of Signs - 43 Hope Street Bunyip

Responsible GM:Lili RosicAuthor:Sasha Savanovic

Recommendation

That Council resolve to issue a Notice of Decision to Grant a Permit for Planning Permit Application T230420 for the use and development of a Childcare Centre and the construction and display of Signs, subject to the following conditions:

Amended Plans

- 1. Before the development commences, amended plans to the satisfaction of the Responsible Authority must be submitted to and approved by the Responsible Authority. When approved, the plans will be endorsed and then form part of the permit. The plans must be drawn to scale with dimensions and be generally in accordance with the plans prepared by Co-lab Architecture, Revision 01, dated 7/08/2023, submitted with the application but modified to show:
 - a. Elevations of signage located along the frontage with display area clearly displayed.
 - b. Note required on elevations indicating both signage areas will not be illuminated or animated.
 - c. Lighting details for the car parking area and entry path.
 - d. Pavement markings to be included in each of car parking spaces 1-4 marked "STAFF ONLY".

Tree Protection

- 2. Before works start, a fence must be erected around trees shown for retention on the endorsed plan. This fence will protect the trees by demarcating the tree protection zone and must be erected at a radius of 12 × the diameter of the trunk at a height of 1.3 metres above ground level, to a maximum of 15 metres but no less than 2 metres from the base of the trunk of the trees (excepting the approved area of encroachment for construction as shown on endorsed plans) to the satisfaction of the Responsible Authority. The protection fence must be constructed of star pickets and flagging tape/chain mesh or similar to the satisfaction of the Responsible Authority. The protection fence must are completed to the satisfaction of the Responsible Authority. Except with the written consent of the Responsible Authority, within the tree protection zone, the following are prohibited:
 - a. Vehicular access.
 - b. Trenching or soil excavation.
 - c. Storage or dumping of any soils, materials, equipment, vehicles, machinery or waste products.
 - d. Entry and exit pits for underground services.
 - e. any other actions or activities that may result in adverse impacts to retained native vegetation.



Use

- 3. The use as shown on the endorsed plan/s must not be altered without the written consent of the Responsible Authority.
- 4. No more than ninety-two (92) children may be cared for on the premises at any time without the prior written consent of the Responsible Authority.
- 5. Except with the written consent of the Responsible Authority, the childcare centre may only have staff present on the site Monday to Friday between 6.00am and 8.30pm.
- 6. Except with the written consent of the Responsible Authority, the childcare centre may only have children present on the site between Monday to Friday between 6.30am and 7.30pm.
- 7. Except with the written consent of the Responsible Authority, children are only permitted within the outdoor play areas during the hours of Monday to Friday between 9:00am and 6:00pm.

Street Trees

8. Before the development starts, a fee must be paid to the Responsible Authority for the removal and replacement of the existing street tree.

Amenity (construction phase)

- 9. The works associated with the construction of the development must not detrimentally affect the amenity of the area, through the:
 - a. Transport of materials, goods or commodities to or from the land;
 - b. Inappropriate storage of any works or construction materials;
 - c. Hours of construction activity;
 - d. Emission of noise, artificial light, vibration, smell, fumes, smoke, vapour, steam, soot, ash, dust, waste and storm water runoff, waste products, grit or oil;
 - e. Presence of vermin;

Or in any other way, to the satisfaction of the Responsible Authority.

Amenity (ongoing use)

- 10. Noise emissions from the land shall comply with EPA Publication 1826 Noise Limit and Assessment Protocol for the Control of Noise from Commercial, Industrial and Trade Premises and Entertainment Venues (or as amended) at all times.
- 11. The acoustic fencing must be constructed and maintained in accordance with the recommendations of the Acoustic Assessment prepared by Renzo Tonin & Associates, Document Reference: ME257-01F01 Acoustic Report (r2), dated 31/10/23. as shown on the endorsed plans to the satisfaction of the Responsible Authority.
- 12. The use and development must be managed so that the amenity of the area is not detrimentally affected, through the:
 - a. Transport of materials, goods or commodities to or from the land;
 - b. Appearance of any building, works or materials;
 - c. Emission of noise, artificial light, vibration, smell, flumes, smoke, vapour, steam, soot, ash, dust, waste water, waste products, grit or oil;
 - d. Presence of vermin;

Or in any other way, to the satisfaction of the Responsible Authority.



- 13. No external sound amplification equipment or loudspeakers are to be used for the purpose of announcements, broadcasts, playing of music or similar purposes.
- 14. External lighting of the areas set aside for car parking, access lanes and driveways must be designed, baffled and located to the satisfaction of the Responsible Authority to prevent any adverse effect on adjoining land.
- 15. All external plant and equipment must be acoustically treated or placed in soundproof housing to reduce noise to a level at all times satisfactory to the Responsible Authority.
- 16. All pipes, fixtures, fittings and vents servicing any building on the subject land must be concealed in service ducts or otherwise hidden from view at all times to the satisfaction of the Responsible Authority.
- 17. The site including all buildings and works must be so ordered and maintained as not to prejudicially affect the amenity of the locality by reason of appearance to the satisfaction of the Responsible Authority.

Waste Management

- 18. Except with the prior written consent of the Responsible Authority, waste collection must only occur within hours prescribed by EPA but outside of hours pursuant to Condition 6 of this Permit.
- 19. All waste generated by the use of the land must at all times be managed in accordance with the Waste Management Plan approved and endorsed by the Responsible Authority.
- 20. Provision must be made on the subject land for the storage and collection of garbage and other solid waste. This area must be graded and drained and screened from public view to the satisfaction of the Responsible Authority.
- 21. All waste must be stored effectively to prevent odours from affecting neighbouring properties.

Layout not altered

22. The development as shown on the endorsed plan/s must not be altered without the written consent of the Responsible Authority.

Landscaping

23. The landscaping shown on the endorsed plans must be maintained to the satisfaction of the Responsible Authority and used for no other purpose. Any dead, diseased or damaged plants are to be replaced.

Earthworks

- 24. Earthworks must be undertaken in a manner that minimises soil erosion. Exposed areas of soil must be stabilised to prevent soil erosion. The time for which soil remains exposed and unestablished must be minimised to the satisfaction of the Responsible Authority.
- 25. Sediment control measures must be undertaken during construction to the satisfaction of the Responsible Authority to ensure that the development subject land is adequately managed in such a way that no mud, dirt, sand, soil, clay or stones are washed into or allowed to enter the stormwater drainage system.

Stormwater Management

26. Before the development starts, drainage plans must be submitted to and approved by the Responsible Authority. The plans must show the provision of a stormwater detention system. The stormwater detention system will become the responsibility of the property owner or body corporate to maintain to the satisfaction of the Responsible Authority.



- 27. Stormwater must not be discharged from the subject land other than by means of an underground pipe drain discharged to an outlet in the street or to an underground pipe drain to the satisfaction of the Responsible Authority.
- 28. Stormwater works must be provided on the subject land so as to prevent overflows onto adjacent properties.

Prior to occupation

- 29. Prior to occupation:
 - a. All proposed areas set aside on the approved plan/s for access, circulation and car parking must be constructed with concrete, asphalt or other approved hard surfacing material, drained and the parking areas delineated to the satisfaction of the Responsible Authority. Once constructed, these areas must be maintained to the satisfaction of the Responsible Authority.
 - b. A commercial standard concrete vehicle crossing/s as shown on the approved plans must be constructed to the approval and satisfaction of the Responsible Authority.
 - c. Any redundant existing vehicle crossing must be removed and the nature strip and kerb and channel reinstated at the cost of the owner and to the satisfaction of the Responsible Authority.
 - d. The landscaping works shown on the endorsed plans must be carried out and completed to the satisfaction of the Responsible Authority.
 - e. The acoustic fencing as shown on the endorsed plans must be installed to the satisfaction of the Responsible Authority.
 - f. A bin storage area must be provided as shown on the endorsed plans and be screened so as not to be detrimental to the visual amenity of the neighbourhood to the satisfaction of the Responsible Authority.
 - g. All external plant and equipment must be acoustically treated or placed in soundproof housing to reduce noise to a level satisfactory to the Responsible Authority.
 - h. Directional signage as shown on the endorsed plans must be installed within the car parking area.
 - i. Pavement markings to be installed in each of car parking spaces 1-4 marked "STAFF ONLY".

Signage

- 30. The location and details of the signs, including those on the supporting structure/s, as shown on the endorsed plans, must not be altered without the written consent of the Responsible Authority.
- 31. No signs other than those allowed by this permit, or the Planning Scheme may be displayed on the subject land without the written consent of the Responsible Authority.
- 32. The signage must not result in any adverse visual impact on the environment of the area and the signage must be of a non-reflective nature.
- 33. The signs must be displayed and maintained to the satisfaction of the Responsible Authority.

Expiry

- 34. This permit for the development and use of land expires if:
 - a. the development does not start within two (2) years after the issue of the permit; or



- b. the development is not completed within four (4) years after the issue of the permit; or
- c. the use does not start within two (2) years after the completion of the development; or
- d. the use is discontinued for a period of two (2) years.

In accordance with Section 69 of the Planning and Environment Act 1987, an application may be submitted to the Responsible Authority for an extension of the periods referred to in this condition.

35. This permit for the construction and display of signs expires fifteen (15) years after the date it is issued. On expiry of the permit the signs and structures built to specifically support them must be removed.

In accordance with section 69 of the *Planning and Environment Act 1987*, an application may be submitted to the Responsible Authority for an extension of the periods referred to in this condition.

AND

That Council authorise the Manager Planning and Design to instruct Council's Statutory Planners and/ or Council's Solicitors on any future application for review at the Victorian Civil and Administrative Tribunal.

Attachments

- 1. T230420 PA Locality Map [5.3.1 1 page]
- 2. T230420 PA Officer Report [5.3.2 27 pages]
- 3. T 230420 PA Development Plans [5.3.3 10 pages]
- 4. CONFIDENTIAL REDACTED T230420 PA Collated Copy of Objections [5.3.4 10 pages]

Application Details

APPLICATION NO.:	T230420	
APPLICANT:	Duroak Development Pty Ltd	
LAND:	L1 TP187904 V9391 F859, 43 Hope Street, Bunyip VIC 3815	
PROPOSAL:	Use and development of a Childcare Centre and the construction and display of Signs	
PLANNING CONTROLS:	General Residential Zone 1	
NOTIFICATION & OBJECTIONS:	Application was notified via letters to adjoining/surrounding owners and occupiers and one sign on site. Seven (7) objections have been received.	
KEY PLANNING	Appropriateness of location of use, traffic, carparking	
CONSIDERATIONS:	and neighbourhood character.	



REASON FOR MEETING:	Application has received 4 or more objections (7 objections)
RECOMMENDATION:	Notice of Decision to Grant a Permit

Executive Summary

The application proposes the use and development of a Childcare Centre at 42 Hope Street Bunyip, including the construction and display of signs.

The proposed Childcare Centre will operate from 6:30 am to 7:30 pm Monday to Friday and would provide the capacity for 92 children. The application proposes to create a new 6.4-meter crossover located centrally within the frontage, with twenty (20) on-site car parking spaces, including 1 disabled space, as well as two external play areas (648 sqm), landscaping and associated services and amenities.

The proposed use and development is considered acceptable with relation to the provided documentation. The General Residential Zone allows for uses other than residential if the amenity impacts can be managed and are suitable within the context of the site and surrounding area.

Given the proposed use and development is clustered within a street with existing education facilities and the provided acoustic assessment, it is considered that the application provides an acceptable outcome within the existing context of the street scape. It is also noted that all requirements for parking have been provided and no reduction in the number of spaces is required.

Relevance to Council Plan

{council-plan}



APPLICATION FOR CONSIDERATION NOTICE OF DECISION OFFICER REPORT



Application Details:			
Proposal	Use and development of a Childcare Centre and the construction and display of Signs		
Applicant	Duroak Development Pty Ltd		
Date Received:	24 August 2023		
Statutory Days:	29		
Section 50/50A/57A Amendment	⊠ None	□ Yes, date:	
Application Number	T230420		
Planner	Sasha Savanovic		
Land/Address	L1 TP187904 V9391 F859, 43 Hope Street, Bunyip VIC 3815		
Property No.	4403201800		
Zoning	GRZ1 - General Residential Zone - Schedule 1		
Overlay/s	None		
Permit Trigger(s)	Pursuant to Clause 32.08-2 a permit is required to use the land as a Child Care Centre.		
	Pursuant to Clause 32.08-10 a permit is required to construct a building or construct or carry out works for a use in Section 2 of Clause 32.08-2.		
	Pursuant to Clause 52.05-13 a planning permit is required to display business identification signs		
Aboriginal Cultural Sensitivity	🛛 No		
Section 55 Referrals	 Transport 	t for Victoria (DoT / VicRoads)	
Registered restrictions on Title	☑ None □ Yes, list below:		
Recommendation			
	⊠ NOD		
Documents relied on		Development Plans prepared by Co-lab Architecture	
	Amended Development Plans prepared by Co-lab Architecture		
	 Traffic and Car Parking Report prepared by Impact 		

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	-	Town Planning Submission prepared by Human Habitats
	-	Acoustic Report prepared by Renzo Tonin & Associates
	-	Arborist Report prepared by Arbor Survey
	-	Landscape Plan prepared by Human Habitats
	•	Title Documents

Proposal

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The proposed application seeks approval for the use and development of 43 Hope Street, Bunyip as an Childcare Centre (Education Centre) with associated car parking and signage. The proposed development with regards to building form is single story with an associated at-grade car park to be located at the front section and playground at the rear. The hours of operation proposed are 6:30 am to 7:30 pm, Monday to Friday.

The following table is a summary of the proposed development:

Area	Total
Ground Floor	634 sqm
Site Area	2023 sqm
Land allocated for play	648 sqm
Capacity	Total
Number of children	92
Car Parking Spaces	20
Children rooms	5

The key operational and development features of the proposal include:

- Childcare centre offering 92 spaces for children with associated staff facilities, kitchen laundry, offices, washrooms and a reception;
 - Access via a proposed 6.4 metre crossover at the centre of the site's frontage;
 - 20 on-site parking spaces including 1 disabled space;
 - o 2 external play areas (648 sqm)
 - Landscaping opportunities for all boundaries; and
 - Associated bin storage/service area.
 - A single business identification sign is proposed above the front entrance of the Childcare Centre, 5.64 metres from natural ground level. It provides for business identification in the form of the name and logo of the Childcare Centre.

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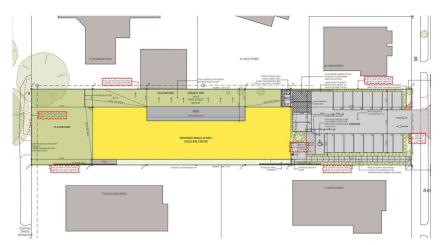


Image 1: Site Plan

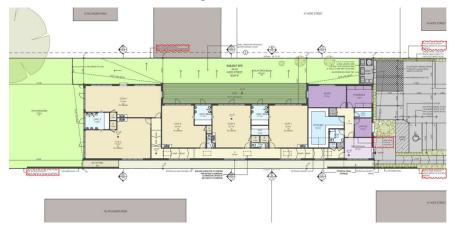


Image 2: Floor Plan



Image 3: North Elevation



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Vegetation

Application provided an arborist report which includes 16 trees and groups of trees assessed include:

- 13 trees or groups of trees are located within the project site boundaries,
- 1 tree is located on the neighbouring property to the north of the project site (12 Nylander Road), and
- 2 trees are located on the Council owned road reserves of Hope Street and Nylander Road.

From the assessment, 4 trees are Australian Native specimens (not Indigenous to Victoria) and 12 trees groups are Exotic specimens. All trees are planted and there are no remnant trees within the subject site.

From the trees or groups of trees assessed:

- 2 trees (Trees 12 & 16) are of high landscape significance and are dominant on the site and to the streetscape and local area. These trees are approximately 19 and 16 metres in height and with canopy spreads of 11 and 18 metres.
- 3 trees / groups (Trees 13*, 14 & 15) are of moderate landscape significance. These trees may provide screening or other landscape attributes that are of value.

The remaining trees are of low landscape significance and value in terms of their mass and contribution to the canopy coverage to the immediate local area. Some of these trees may be in good condition in terms of their arboriculture characteristics, however, the landscape or amenity value they provide could easily be replaced with new planting. The following table is a summary of all vegetation and the actions required to achieve the proposed development:

No.	Botanical and Common Name	Origin	Health	Development Effect/Note
1	Callistemon Viminalis – Weeping Bottle Brush	Australia	Fair	Street tree will require removal and approval from Council.
2	Syzygium paniculatum - Magenta Cherry	Australia	Good	Removal (100% encroachment)
3	Protea caffra - Highveld Protea	Exotic	Good	Removal (100% encroachment)
4*	Pittosporum tenuifolium - Kohuhu	Exotic	Good	Removal
5	Viburnum tinus - Viburnum	Exotic	Good	No encroachment of TPZ
6	Syzygium paniculatum - Magenta Cherry	Australia	Good	No encroachment of TPZ

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7	Ficus carica - Common Fig	Exotic	Poor-fair	Minor encroachment of 5%
8	Coleonema pulchellum -Diosma	Exotic	Poor-fair	Removal
9	Aganis flexuosa – Willow Myrtle	Exotic	Fair-good	Removal
10*	Pyrus communis - Common Pear	Exotic	Fair-good	Removal
11	Eucalyptus saligna	Australia	Fair-good	No encroachment of TPZ Tree located on adjoining allotment.
12	Hesperocyparis macrocarpa - Monterey Cypress	Exotic	Fair-good	No encroachment of TPZ
13*	Pittosporum tenuifolium - Kohuhu	Exotic	Fair-good	Removal
14	Quercus canariensis - Algerian Oak	Exotic	Fair-good	Removal
15	Liquidambar styraciflua - Sweet Gum	Exotic	Fair-good	Removal
16	Quercus canariensis - Algerian Oak	Exotic	Fair-good	Removal

* References a grouping of multiple types of the same vegetation

The proposed landscaping plan provides a canopy treatment to both the Northern and Southern boundaries. Plants will also include a tree located in front of the proposed entrance and on each corner of the frontage.



Image 6: Proposed Landscape Plan

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Subject site & locality

An inspection of the site and the surrounding area has been undertaken.

The site, comprising a single allotment, is located on the west side of Hope Street, Bunyip sitting directly opposite of Columba Catholic Primary School.

The parcel is generally rectangular in shape, with a frontage to Hope Street of 20.45m and a total area of 2023qm.

No. 43Hope Street is currently developed with a single dwelling setback 26m from the frontage. There is a land rise of less than 1.0m from the front to the rear (flat). There is established vegetation located along the side title boundary and within the allotment.

Vehicle access to the parcel is provided via a crossover and driveway along the northern boundary. 1.6m high timber paling fencing defines the side and rear boundaries.



Image 7: Nearmaps September 3, 2023

The main characteristics of the immediate interfaces are:

- Immediately adjoining the site's North boundary, 45 Hope Street has been subdivided into four (4) lots each with a single-story dwelling. Further north, land is zoned for residential purposes, primarily comprising of single-story dwellings. Sparrow Early Learning Childcare Center is located north of the site at 65 Hope Street. Approximately 2km north of the subject site, Hope Street adjoins the Princess Highway.
- Directly opposite and east of the subject site is a large allotment addressed 28 Hope Street and is the allotment which houses Columba Catholic Primary School as previously stated.
- Adjoining the property boundary to the south is 41 Hope Street, which currently contains a singlestory recently developed weatherboard dwelling. At the rear of No.41 is 10C Nyler Road, which also contains a single-story dwelling. Whilst land further south is occupied by ten (10) single-story townhouses constructed of brick. Land to the south is characterized by detached single-story residential use with Nar Nar-Goon Longwarry Road and Bunyip Railway Station being located approximately 550 meters south of the subject allotment.
- The rear of the allotment which has a frontage along Nylander Road, primarily consist of single and double storey weatherboard dwellings. Further west there is a large section of subdivided unoccupied land which is zoned residential, and even further west is a large area of land that is zoned Green Wedge.

The main characteristics of the surrounding area are:

• The subject site fronts Hope Street, which provides primary access to the Princess Highway and Nar Nar Goon-Longwarry Road. The site is near the Bunyip railway station which provides V/Line services to and from Melbourne.

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The surrounding area provides access to nearby kindergartens and primary schools, as well as
recreational reserves and commercial employment opportunities. Built form is generally consistent
of a vegetated peri-urban area comprising of single-story detached dwellings with front and side
boundary setbacks and landscaping. The subject allotment is within a walkable distance to key
services and infrastructure in the Bunyip township.



Image 8: Nearmaps September 3, 2023

Public Transportation

The subject site is easily accessible to public transport, approximately 1 km north-west of Bunyip Railway Station and a 600 metre walk from the nearest bus stop with links to a range of nearby localities including as far as Traralgon to the East and Pakenham to the West.

Permit/Site History

There is no recent Planning Permit history for the subject site.

Planning Scheme Provisions

Zone

The land is subject to the following zones:

GRZ1 - General Residential Zone - Schedule 1

Overlays

The land is not subject to any overlays.

Planning Policy Framework (PPF)

The relevant clauses of the PPF are:

- Clause 11 (Settlement) Planning should anticipate and respond to the needs of existing and future communities, including the provision of community facilities and infrastructure.
- Clause 13 (Environmental Risk and Amenity) Planning should strengthen the resilience and safety
 of communities by adopting a best practice environmental management and risk management
 approach.

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- Clause 13.02-1S (Bushfire) To strengthen the resilience of settlements and communities to bushfire through risk-based planning that prioritises the protection of human life.
- Clause 13.05-1S (Noise Management)- To assist the management of noise effects on sensitive land uses.
- Clause 13.07-1S (Land use compatibility) To protect community amenity, human health and safety while facilitating appropriate commercial, industrial, infrastructure or other uses with potential adverse off-site impacts.
- Clause 15.01-1S (Urban design) Policy encourages the creation of safe, healthy, functional, and enjoyable urban environments.
- Clause 15.01-2S (Building design) Policy seeks to achieve high quality building design that positively contribute to the public realm.
- Clause 15.01-5S (Neighbourhood character) Policy seeks to recognise, support, and protect neighbourhood character.
- Clause 17 (Economic Development) Policy aims to promote jobs and growth to provide for a strong and innovative economy. This policy recognises the importance of all sectors of the economy.
 - Clause 17.01-1S Diversified Economy) Policy aims to strengthen and diversify the economy.
- Clauses 18.02-4S (Roads) Policy aims to appropriately regulate development with relation to integration within an existing or future road network.
- Clause 19 (Infrastructure) Policy seeks to recognise the social needs of local areas by providing land for a range of accessible community resources, including education, cultural and health facilities.
 - Clause 19.02-2S (Education facilities) Policy seeks to assist the integration of education and early childhood facilities with local communities

Local Planning Policy Framework (LPPF)

The relevant clauses of the LPPF are:

- Clause 21.04-1 (Employment) Policy encourages the development of diverse local employment opportunities to meet the needs of a growing residential population.
- Clause 21.03-4 (Rural Townships) Policy identifies Bunyip as one of Cardinia Shires Rural Townships.
- Clauses 21.05-3 (Local roads) Policy identifies issues with integrating development within existing road networks and ensuring the character of the existing network is maintained and enhanced. The proposed use and development are not considered to have an impact on the existing road network, other than what has been discussed within the relevant assessment area below.
- Clause 21.05-6 (Community services and facilities) Policy acknowledges the diversity of age groups within the Cardinia Shire and the importance of providing services to meet the needs of particular age groups such as children and therefore seeks to facilitate the establishment of early years services (i.e., childcare J in activity centres and in residential areas where they can be provided in a manner which minimises any impacts on the amenity of the area.
- Clause 21.06-1 (Urban Design) Policy seeks to ensure that all development considers the character and constraints of the site and wider area, and that development contributes to the character, identity, and sense of place of the area, particularly in newly developing areas.
- Clause 21.08-2 (Bunyip) Policy seeks to ensure that any proposed use or development within the Bunyip township is generally consistent with the Bunyip Township Strategy, September 2009, including the Bunyip
- Clause 22.09 (Signs) seeks to facilitate signs that allow for the reasonable identification and marketing of businesses in Cardinia while enhancing the character of a building, site and area.

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Relevant Particular/General Provisions and relevant incorporated or reference documents

The relevant provisions/ documents are:

- Clause 52.05 (Signs) Seeks regulate the development of land for signs and associated structures.
- Clause 52.06 (Car Parking) Seeks to ensure appropriate provision of car parking and support sustainable transport modes to the motor car.
- Clause 65 (Decision Guidelines)
- Clause 66 (Referral and notice provisions)
- Bunyip Township Strategy 2009

Planning Permit Triggers

The proposal requires a planning permit under the following clauses of the Cardinia Planning Scheme:

- Pursuant to Clause 32.08-2 (GRZ1) a planning permit is required to use the land for a Childcare Centre.
- Pursuant to Clause 32.08-9 (GRZ1) a planning permit is required to construct a building or construct or carry out works associated with a Section 2 use (Childcare centre).
- Pursuant to Clause 52.05-13 (Signs) a planning permit is required to display business identification signs.

Public Notification

The application has been advertised pursuant to Section 52 of the Planning and Environment Act 1987, by:

- Sending notices to the owners and occupiers of adjoining land.
- Placing a sign on site.

The notification has been carried out and the statutory declaration has been submitted to Council on 23 May 2022.

Council has received seven (7) objections to date, which centre around the following:

- Loss of privacy
- Traffic/Congestion
- Noise
- Parking
- Over saturation of use within the town

Referrals

External Referrals/Notices:

Referrals/ Notice	Referral Authority	Brief summary of response
Section 55 Referrals	Head, Department of Transport [Determining]	No objection (no conditions)

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Section 52 Notices	N/A	
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Internal Referrals:

Internal Council Referral	Advice/ Response/ Conditions
Engineering	No objection (subject to conditions)
Traffic	No objection (subject to conditions)
Waste	No objection (subject to conditions)
Urban Design	Urban Design provided some comments and while the applicant only partially addressed these comments, the proposal is considered to provide an acceptable outcome with regard to the considerations of the Cardinia Planning Scheme.
Parks and Gardens	Parks and Gardens provided approval for the removal of the street tree, subject to conditions.

Assessment

The proposal has been assessed against the Cardinia Planning Scheme and is considered to be consistent with the aims and objectives of the Scheme.

Planning Policy

A number of state and local policies are relevant to this application.

Clause 11.01-1S (Settlement) seeks to promote the sustainable growth and development of Victoria and deliver choice and opportunity for all Victorians through a network of settlements, including by developing compact urban areas that are based around existing or planned activity centres to maximise accessibility to facilities and services and ensuring retail, office-based employment, community facilities and services are concentrated in central locations. Clause 11.02-1S (Supply of urban land) seeks to ensure a sufficient supply of land is available for residential, commercial, retail, industrial, recreational, institutional and other community uses.

The proposal is considered to adequately respond to these policies as it proposes a use and development that is compatible with the location being within a residential area, adjacent to a major local connector road and within close proximity to the Bunyip town centre and other educational facilities.

Clause 13.02-1S (Bushfire) seeks to manage the risk associated with land located within a Bushfire Prone Area. The subject site is located within a designated Bushfire Prone Area. Pursuant to clause 13.02 Bushfire risk should be considered when assessing planning applications for a childcare centre and requires the implementation of appropriate bushfire protection measures. Due to the required standards education facilities must meet to be able to operate, Council is satisfied that adequate measures will be included within the development to ensure the protection of life and property within the subject area.

Clause 13.05-1S (Noise management) seeks to assist the control of noise effects on sensitive land uses.

Clause 13.07-1S (Land use compatibility) seeks to protect community amenity, human health and safety while facilitating appropriate commercial, industrial, infrastructure or other uses with potential adverse off-site impacts.

The proposal adequately responds to these policies. Childcare centres are considered an acceptable land use in a residential area if amenity impacts are appropriately managed. An acoustic assessment was provided with the application and proposes acoustic fencing to deal with noise impacts to neighbours

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from children in the outdoor play areas. The hours of operation are also considered reasonable to ensure that offsite amenity impacts from noise are managed and avoided where possible.

Clause 15.01-1S (Urban design) seeks to create urban environments that are safe, healthy, functional and enjoyable and that contribute to a sense of place and cultural identity. Clause 15.01-2S (Building design) seeks to achieve building design outcomes that contribute positively to the local context and enhance the public realm. Clause 15.01-5S (Neighbourhood character) seeks to recognise, support and protect neighbourhood character, cultural identity, and sense of place.

The proposal appropriately responds to these policies. The design is considered to be an appropriate size and scale for the residential area. The built form is single storey and generous front, side (northern boundary) and rear setbacks have been provided.

Clauses 17.01-1S (Diversified economy) and 21.04-1 (Employment) seeks to strengthen and diversify the economy, supporting local economies to grow and diversity by facilitating growth in a range of employment sectors, including education, based on the emerging and existing strengths of each region.

The proposal adequately responds to these policies. The proposal provides for an opportunity for centrally located, local employment within a growth area which is supported by both State and Local policy.

Clauses 18.02-4S (Roads) and 21.05-3 (Local roads) seek to facilitate an efficient and safe road network that integrates all movement networks and makes best use of existing infrastructure.

The proposal is considered an appropriate interface with Hope Street which is considered to be a large local connector road. Based on this location and the ability of this road to accommodate higher levels of traffic, the proposal was supported by Council's Traffic Engineer. The proposal was also supported by the Head, Department of Transport (under Clause 66.02-11) as the site is considered to appropriately respond to these polices.

Clauses 19.02-2S (Education facilities) and 21.05-6 (Community services and facilities) seek to assist the integration of education and early childhood facilities with local and regional communities.

The proposal is considered to adequately respond to these policies as it has considered the demographic trends (including the existing and future needs) for childcare in the Bunyip area and provides for a well-located and accessible childcare center within proximity to multiple growing townships.

Clause 21.06-1 (Urban Design) - Policy seeks to ensure that all development considers the character and constraints of the site and wider area, and that development contributes to the character, identity, and sense of place of the area, particularly in newly developing areas. The proposed design is both appropriate and contributes positively to the existing and establishing character of the area.

Clause 21.03-1 (Rural Township) identifies Bunyip as a rural locality and highlights the following issues

- Providing for a diversity of housing types and densities, including increased housing density around activity centres.
- Balancing diversity of housing choices in rural townships while ensuring consistency with the character of the township.
- Recognising the need for affordability and availability of housing choice for different income levels in both the rental and purchaser markets.
- Recognising the demand for specialist design housing including housing for the aged, people with a disability or mobility issues.
- Identifying the demand for social and community housing.
- Providing opportunity for development of 'Affordable Housing'.

As discussed within the broad assessment of the policy contained within this report, the proposed use appropriately increases services located within an existing educational and residential area and thus, complies with the relevant Bunyip Township Strategy 2009.

Clause 21.03-4 Rural Townships identifies Cardinia Shire as a council which covers an area of 1,280 square kilometres with the pattern of settlement primarily focused in the Urban Established Area, Urban Growth Area and townships ranging from large rural townships to rural localities which includes Bunyip.

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Clause 21.08-2 (Bunyip) - Policy seeks to ensure that any proposed use or development within the Bunyip township is generally consistent with the Bunyip Township Strategy, September 2009, including the Bunyip. Further details regarding the application and its adherence to the policy can be found in the Bunyip Township Strategy section below.

As discussed previously, the proposed development continues to respect the existing character of the area by maintaining the existing street grid within the townships, generous street, easements and future footpath opportunities.

Clause 22.09 (Signs) seeks to facilitate signs that allow for the reasonable identification and marketing of businesses in Cardinia while enhancing the character of a building, site and area.

The proposed business identification signage area for the Childcare Centre presents at a reasonable size, scale and design which identifies the business, without detracting from the amenity of the residential area.

Based on the above assessment, the proposal is considered to adequately respond to both Planning Policy Framework and Local policies and can be supported.

General Residential Zone (Schedule 1)

The relevant purpose of the General Residential Zone for this application is to implement the MPS and PPF, to ensure that development respects the neighbourhood character of the area and allow educational, recreational, religious, community and a limited range of other non-residential uses to serve local community needs in appropriate locations. A permit is triggered for both the use and development of the land for a Childcare Centre in the GRZ1 under the following provisions:

- Pursuant to Clause 32.08-2 (GRZ1) a planning permit is required to use the land for a Section 2 use (Childcare centre).
- Pursuant to Clause 32.08-10 (GRZ1) a planning permit is required to construct a building or construct or carry out works associated with a Section 2 use (Childcare centre).

The decision guidelines of this zone cover a number of matters, such as the purpose of the zone and the objectives, standards and decision guidelines for non-residential use and development. The specific decision guidelines are:

<u>General</u>

The Municipal Planning Strategy and the Planning Policy Framework.

As discussed above, the proposal is considered to adequately address planning policy.

The purpose of this zone.

The proposal is considered consistent with the purpose of the General Residential Zone which allows education centres (including Childcare centres) to be located within residential areas where they are well located. The site is considered to achieve this. It is within a centralised residential location, it is clustered with other non-residential uses particularly Educational and is within reasonable proximity of the Bunyip Town Centre and located on local arterial road (Hope Street.

The objectives set out in the schedule to this zone.

There are no applicable objectives set out in Schedule 1 of the Zone.

Any other decision guidelines specified in a schedule to this zone.

Addressed below.

The impact of overshadowing on existing rooftop solar energy systems on dwellings on adjoining lots in a General Residential Zone, Mixed Use Zone, Neighbourhood Residential Zone, Residential Growth Zone or Township Zone.

There are no existing rooftop solar energy systems to which the proposed Use and Development would overshadow.

Non-residential use and development

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Whether the use or development is compatible with residential use.

As discussed above and as recognized by both Planning Policy Framework and Local planning policy, childcare centres can be appropriate land uses when appropriately located within residential areas. The location of the proposed childcare centre centrally located within a residential area, clustered with a Primary School and on a major street which acts as a local connecter road, is considered to meet this objective in ensuring that the non-residential use is appropriately located.

Whether the use generally serves local community needs.

Childcare centres are considered by their nature to serve a local community need. Bunyip is a growing area where a number of young families live, and therefore, the addition of this well-located Childcare Centre to help service the growing community should be supported. It is also noted that the childcare centre would also offer opportunities for more places for surrounding townships to equally support their growth and the wider municipality.

The scale and intensity of the use and development.

Being single-storey in design and well setback from adjoining boundaries, the proposed scale of the building is considered to be appropriate for the predominately single, residential character of the area. The intensity of the use is also considered reasonable in this context, as the 92-place childcare centre can provide for all its required car parking on-site and as the site is adjacent to a local connector road, the road infrastructure can also cope with an intensification of uses on the site.

The design, height, setback and appearance of the proposed buildings and works.

As discussed above, the single-storey design of the building is considered in keeping with the predominately single-story character of the area. The height of the building is also considered in keeping with this character.

Granted the proposed building height is a maximum of 5.6 from FFL, this diversions in height by 1.5m of the residential development guidelines (Bunyip Township Strategy) is seen as acceptable given the context of the design and adjacent land uses, and the specialised nature of the building. The uses of a scallion roof form are design factors that primarily what contribute to this variation in the guidelines. As this assessment previously states, the key feature of the proposed roofline is within the character of the area and pays homage to the existing styles within the area. As such, the delegate officer considers the proposed maximum height which acts primarily as a design feature in keeping with the intended use of a childcare centre and will allow for clear delineation between the existing residential and educational land uses located within the streetscape.

As discussed above the setbacks proposed as also in keeping with the character of the area and maintain a sense of spaciousness between built form. The design of the building, whilst contemporary, is considered modest and of a high design standard, the design is not considered to detrimentally impact the character of the area.

The proposed landscaping.

The landscaping proposed is considered adequate for the proposed development. Landscaping is proposed within all open areas of the site, including along the frontage, and within the play areas. The landscaping proposed includes a mixture of ground covers, shrubs and canopy trees. Some existing, good quality vegetation in the road reservation has been retained including some existing vegetation on the subject allotment.

The provision of car and bicycle parking and associated accessways.

The development has been provided a total of twenty (20) car parking spaces, which includes a single disabled parking space, and complies with the statutory requirement under Clause 52.06 (Car parking). The accessways are appropriately designed in a one-way fashion and appropriately located on a major local road. Childcare centres are not required by Clause 52.34 (Bicycle facilities) to provide bicycle spaces, and no spaces have been provided.

Any proposed loading and refuse collection facilities.

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The proposed waste collection area is easily accessible from the car parking area for collection by a private waste collector from the internal car parking area. The waste storage area is appropriately screened from the car parking area, the road and the neighbouring properties, which is considered a desirable and acceptable outcome.

The safety, efficiency and amenity effects of traffic to be generated by the proposal.

The site is adjacent to a significant connecting street with the local road (Hope Street) which is capable of accepting and safely and efficiently managing the additional traffic that will be generated by the proposal. Given that this is a larger local road, there is not expected to be any negative amenity effects cause by traffic on the wider area. For this reason, the application was supported by Council's Traffic Engineer.

Based on the above assessment, the proposal is considered to be an acceptable and well-located proposal within a General Residential Zone and should be supported.

Further discussion and assessment of the some of the key elements of the proposal is provided below.

Built Form

The proposed built form has employed a design in which both the existing character and land uses have been considered to minimize impact on adjoining and adjacent allotments. The proposed building footprint is considered appropriate and in line with a residential context, locating the building envelope centrally and occupying less than fifty percent of the subject allotment. The footprint also employs setbacks from all boundaries reducing the perceived visual bulk, privacy and overshadowing concerns.

The proposed front setback of 31.9 from the frontage of Hope Street reduces a dominant built form within the existing streetscape. The provided landscaping plan also demonstrates that there is sufficient capacity for the built form to be softened and further contribute to the existing character of Bunyip. Despite the proposed built form having an elevated roof form it is considered that this unique and somewhat contemporary take on the modernist design features of the surrounding development is of high quality and will be softened by the proposed landscaping.

Materiality and built form elements demonstrate a response to the existing built form within the area and broader township. The incorporation of a scallion roof, timber cladding, and various glazing treatments is reminiscent of the dwellings and buildings within proximity of the subject site.



Image 9: 3D Render of Proposed Development

Amenity

The proposed development incorporates design elements which reduce the proposal's off-site amenity impact while also encouraging a high level of internal amenity.

Offsite-amenity impact has been reduced through the implementation of the following layout and form characteristics;

- The proposed building envelope/footprint and allotment functionality are strategically designed to reduce noise pollution and employs tools such as acoustic fencing to ensure the use complies with EPA guidelines;
- Playrooms have been setback from residential properties north and south of the subject allotment reducing the impact on residential amenity during business hours and operations;

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- Appropriate setbacks correspond with a general residential zone ensuring that the proposed built form ensures the building bilk is reduced and an appropriate level of planting can be facilitated to promote a sense of spaciousness and the natural environment;
- Overlooking of adjoining private open space and habitable rooms is not possible from the proposed building form due to the setbacks, single storey-built form and topographical features of the subject site;
- High level of building articulation is proposed from the varied setbacks and mixed materiality of the proposed built form;
- Submitted shadow diagrams demonstrate the proposal does not result in an unreasonable level of overshadowing of surrounding allotments private open space and it is noted that there are no solar panels located within the proposed area of overshadowing.

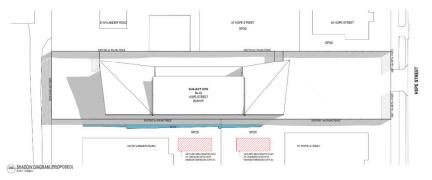


Image 10: Overshadow Diagram (9 am)

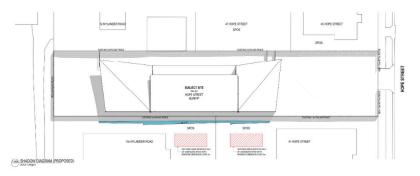


Image 11: Overshadow Diagram (11 am)

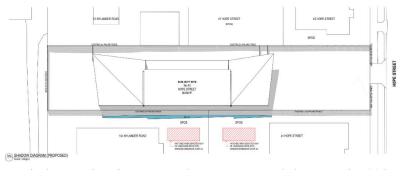


Image 12: Overshadow Diagram (1 pm)

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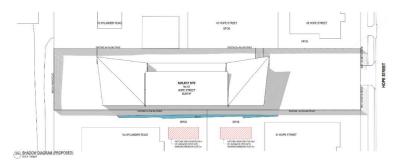


Image 13: Overshadow Diagram (3 pm)

On-site amenity impact has been reduced through the implementation of the following layout and form characteristics;

- The proposed layout would provide an area of 3.25 square meters of indoor play space per child and 5 square meters of outdoor play space per child, which meets the minimum requirement for the aforementioned metrics;
- The proposed outdoor play area would include a variety of landscape features and play areas which have been designed to facilitate a creative and engaging environment for children. The proposed expansive play areas are contained within two sections of the subject area and provide a broad range of play equipment for a diverse age group;
- The childcare centre design has employed accessible design features to ensure the ability of equitable service for a range of people with mobility issues. A disabled car space is proposed to be located within proximity of the front entrance of the childcare centre.

Clause 52.05 Signs

The requirements for a sign in the General Residential Zone are listed as a 'Category 3' sign due to its high amenity location in Clause 52.05 (Signs).

The purpose of this category is to ensure that signs in high-amenity areas are orderly, of good design and do not detract from the appearance of the building on which a sign is displayed or the surrounding area.

Pursuant to Clause 52.05-13 (Signs) a planning permit is required to display business identification signs. There is no condition on the size of the business identification sign.

The signage proposed to be located on the eastern facade will provide appropriate business identification, being designed to respect the existing residential and educational blend of uses within the area and avoid visual clutter. The signs will be erected within a residential area but are limited in scale/scope and as such will provide no detrimental impacts to any sensitive land uses.

Clause 22.09 provides guidance that seeks to limit the size of signs to 20sqm where the frontage is greater than 40 metres wide and is set back by 10 metres or more from a road. The signage proposed for the northern and southern elevations will comprise a display area totalling 1.5m2 sqm and will be setback more than 10 metres from the road. As such, it is considered the signage are compliance with Council's local signage policy.

Additionally, the proposed signage is consistent with the outcomes sought by Clause 22.09 and the decision guidelines of Clause 52.05. Permit conditions will be included to ensure the sign is appropriately managed and maintained. Condition 1 requirements will also require the front signage located along the boundary to be represented within the elevations to indicate the proposed signage area requiring approval.

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The proposed signage is considered appropriate in this location due to the following:

- It is consistent with the objectives of the applicable state and local planning controls.
- The form and location of signage respects the character of buildings to which they are attached and the existing streetscape to which they are located.
- The display of signage is of an appropriate scale and character to the surrounding area.
- The proposed signage does not contribute to excessive visual clutter or visual disorder.
- The high-quality and strategic location of signage has been appropriately designed to not cause loss of amenity or adversely affect the natural or built environment or the safety, appearance or efficiency of a road.
- The proposed signage will require a condition to note that the designated signage area cannot be illuminated or animated, unless approval is provided in writing by the responsible authority.

Council's decision regarding approving signage without a formalised plan is on the provisor that the area and category of signage is not altered from the endorsed plans. Thus, falling inline with clause 52.05-4 (existing signs) which allows an approved sign to be renewed or replaces without a permit if the display area is not to be increased or the renewal or replacement would result in an alternative category of sign.

Signage conditions on permit will include:

- Elevations of signage located along the frontage with display area clearly displayed (C1).
- Note required on elevations indicating the signage area at the front and rear will not be illuminated or animated (C1).
- The location and details of the signs, including those on the supporting structure, as shown on the endorsed plans, must not be altered without the written consent of the Responsible Authority.
- No signs other than those allowed by this permit or the planning scheme may be displayed on the subject land without the written consent of the Responsible Authority.
- Signage component of this permit expires 15 years after the date the permit this issued.

Clause 52.06 Car parking

Pursuant to Clause 52.06-5 the number of car parking spaces required under Table 1, is 0.22 spaces per child. The proposed childcare centre is to accommodate 92 children; therefore, the use generates a requirement for 20 car parking spaces. A total of 20 car parking spaces are proposed on site which meet the relevant standards. Council's Traffic Engineer has reviewed the plans and is supportive of the application.

<u>Access</u>

Vehicular access is planned via an accessway located centrally along the subject site's Hope Street frontage. The proposed access point is located generally central to the street frontage and is designed as a double width access capable of accommodating simultaneous inbound and outbound movements.

Access is planned via Hope Street with a dedicated pedestrian pathway provided at the site's southeastern corner. The proposed pedestrian access point would connect to an internal ramped pathway that provides a corridor between the street and the building. The locations of the proposed vehicular and pedestrian site access points are detailed below:

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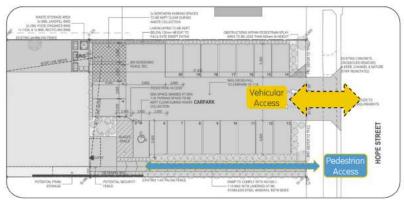


Image 14: Proposed Pedestrian and Vehicular Access for Childcare Centre

The proposed car park and accessways have been assessed and determined to have satisfied the relevant design guidelines.

Accordingly, the proposal satisfies the purpose of Clause 52.06, specifically:

To ensure that the design and location of car parking is of a high standard, creates a safe environment for users and enables easy and efficient use.

Clause 65.01 Loading Considerations

To address the adequacy of loading for new developments, the affirmation clause specifies the following:

• The responsible authority must consider, as appropriate, the adequacy of loading and unloading facilities and any associated amenity, traffic flow and road safety impacts.

In relation to the above specification, it is noted that pick up and drop off will occur within the site, with parking provided at a rate meeting the statutory requirement.

In consideration of commercial vehicles, a childcare centre does not attract a heavy demand for loading activity. Most loading-related activity would be predominately limited to food and baby product (diapers etc) deliveries, with these movements occurring outside peak drop-off and pick-up times. These goods are transported to and from the using vans which can comfortably rely on standard car parking spaces. The largest vehicle that will require access to the site will therefore be waste collection vehicles. Similarly, these vehicles typically arrive in the evening after the childcare centre has closed, and cleaning activity has been completed.

A swept path analysis that was provided with the application confirms that the design of the accessway can comfortably accommodate up to 6.4m mini waste collection vehicle.

The proposed loading arrangements have been assessed and determined to have satisfied the relevant design guidelines / principles contained within Clause 65.01 and AS2890.2:2018.

Accordingly, it is considered that the proposal:

• Provides adequate vehicle loading and unloading facilities, which will not result in associated amenity, traffic flow and road safety impacts.

Traffic Generation

The following provided traffic generation is based on the RMS Guide to Traffic Engineering Developments (October 2002) which includes daily peak hour traffic generation rates for childcare centres. The guide specifies a traffic generation rate of:

• AM Peak 0.9 trips/child

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• PM Peak 0.7 trips/child

The proposed 92 place childcare centre is anticipated to generate:

٠	AM Peak	83 trips	(42 Inbound/41 Outbound)
	DM Doold	C 1 tripo	(20 Inhound (20 Outhound)

PM Peak 64 trips (32 Inbound/32 Outbound)

It is expected that with this centre located across from Columba Catholic Primary School, that incidences of linked trips will occur (i.e., parents / carers of children at Columba Catholic Primary School also having a child enrolled at the childcare centre).

The provided traffic assessment proposed a linked trip rate of 20% has been adopted. This translates to the following new trips on the existing road networks.

٠	AM Peak	66 trips	(33Inbound/33 Outbound)
٠	PM Peak	51 trips	(25 Inbound/26 Outbound)

Traffic Impact

The introduction of an additional 66 new trips in the AM Peak and 51 new trips in the afternoon peak will not have a material impact on the performance of the adjacent road network, nor will these volumes create any safety issues at the site access points, or adjacent road network.

Overall, council's Planning and Traffic Departments are satisfied that the proposed development will not adversely affect the amenity of the locality.

Clause 52.34 Bicycle parking

In accordance with the Table to Clause 52.34- 4 (Bicycle facilities) no bicycle spaces, showers or change facilities are required to be provided for a Childcare centre.

Other matters

Noise impacts

An Acoustic Assessment prepared by Renzo Toni & Associates was provided with the application. The report assessed the noise impacts of the proposed Childcare Centre on these six (6) nearby sensitive uses along the southern side of the site:

These residences included:

41 Hope Street

45 Hope Street

45A Hope Street

47 Hope Street

10C Nylander Road

12 Nylander Road

14 Nylander Road

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Image 15: Acoustic Report Assessment Area

The report notes that as these dwellings are the closest to the subject development, compliance at these locations will ensure compliance elsewhere.

Currently there are no specific statutory requirements to assess noise emissions with respect to childcare centres from noise associated with children playing in outdoor play areas. This specific issue has been addressed in the VCAT matter of PHHH Investments Pty Ltd v Bayside City Council (VCAT Reference No P2294/2014 with Permit Application No. 2014/130/1) which was adopted for this assessment.

The report also assessed the impact of other noise on nearby sensitive uses such as noise emanating from the facility and the playground areas.

The report found that with the implementation of acoustic fencing and other management factors such as limiting the times at which children can play outdoors, that noise levels from the site will comply with noise criteria.

Based on their assessment of the proposal, Renzo Toni & Associates considers that the proposal will be equivalent to many other approved childcare centres with respect to acoustic outcomes.

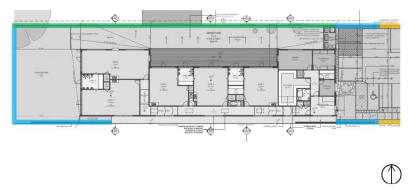


Image 16: Proposed Acoustic Treatment Fencing Locations

They recommend the following management controls and acoustic measures be implemented:

1. The proposed acoustic fence shall be built to a minimum of 2.2 metres (green line on boundary);

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- 2. The proposed acoustic fence shall be built to a minimum of 2.0 metres (blue);
- 3. It is appropriate to taper the 2.0 metre acoustic fences to the north and south at the carpark entrance to the east, to 1.2 metres over a distance of 3.0 metres from the eastern boundary the Subject Site, without impacting acoustic amenity to residential uses at 45 Hope St located north and 41 Hope St located south (orange);
- 4. Acoustic fences and parapets may be constructed using any of treated timber, glass, precast concrete panels, lightweight aerated concrete, transparent acrylic panels, profiled metal sheet cladding, and/or fibre cement sheeting as long the selected material (or combined skins) has a mass of at least 8kg/m2;
- 5. Where Condition 4 is not demonstrated, the overall sound transmission loss through the material of which the fence is to be constructed shall not be less than Rw 20, to be approved by a suitably qualified acoustic consultant;
- Acoustic fences and parapets shall have no gaps or holes, and shall be designed so that there
 is no likelihood of them occurring through natural causes or deformations which would allow
 noise to pass through;
- 7. Acoustic fences and parapets shall have no gaps or holes and shall be designed so that there is no likelihood of them occurring through natural causes or deformations that would allow noise to pass through.

They also state to ensure that the noise admissions will be in compliance with EPA guidelines and will not adversely impact residents and that the site complies with Noise Protocol Part 1. Therefore, the following conditions be placed on the permit:

• Noise emissions from the land shall comply with EPA Publication 1826 – Noise Limit and Assessment Protocol for the Control of Noise from Commercial, Industrial and Trade Premises and Entertainment Venues at all times.

Conditions will require that the fence will be required to be constructed in accordance with recommendations in the report. The plans show an acoustic fence to be constructed along the north, south and east boundaries.

Conditions of the permit will require the acoustic fencing to be installed in prior to occupation of the Childcare Centre, in accordance with Renzo Toni & Associates recommendations.

Bunyip Township Strategy & Framework

The Strategic Framework Plan (2009) provides a policy framework for the existing and future development of Bunyip. The Framework Plan sets out a general pattern of the use, development and subdivision of allotments within the township. Providing a strategy which facilitates the future development opportunities, encouraging an improved mixture of retail and service uses, preserving the existing township character and creating a sense of place. Under the Structure Plan the subject site is noted as being within the established residential area.

An assessment against the guidelines has not been undertaken due to the nature of the development does not relate to residential development or subdivision of land. However, it is considered within the existing context of the subject site (adjacent to a primary school) that the proposed development fits within a broader educational use of residential land within the existing area. As such, the proposed development will further cement Hope Street's importance within the local community providing early learning opportunities and childcare to a township with an increasingly growing number of residents who commute outside of the municipality. Overall, the proposal is consistent with the high-level objectives outlined within the framework which encourages an improved mixture of services for a growing population.

Clause 65 Decision Guidelines

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The application has been assessed against the Clause 65 – Decision Guidelines. It is considered that the application, as discussed above complies with the relevant state and local policies and the purpose of the zone and overlays that apply to the site.

As such it is considered that the application has appropriate regard to the decision guidelines and should be supported.

Clause 66.02-11 Land use and transportation integration

Pursuant to Clause 66.02-11 an application to construct a building or to construct or carry out works for an Education Centre an application must be referred to the Head of Transport for Victoria (VicRoads), who is the determining authority. The application was referred to the relevant body to which no objection or conditions were received.

Response to Objections

The proposed use and development of a childcare centre has received seven (7) objections the following is a summary title of the objection with a corresponding response to each broad summary title.

- Over saturation of use within the town
 - The proposed childcare centre is in line with the demographic forecast trends of Bunyip and broader surrounding growth in townships within this area of the municipality. Childcare and education facilities within a per-urban township require consideration more broadly due to the confined number of required facilities. The nature of the municipality relying heavily on motor vehicles for transportation also provides an increasing user base for the proposed land use for commuters within and surrounding the municipality.
 - Objections state an oversaturation of childcare areas within the township and highlight the need for more diverse services. It is noted that the planning scheme does not have a mechanism to which oversaturation of a particular use can be applied within the context of educational land uses and residential areas that are contained within the context of an existing education corridor. Rather, the planning scheme does provide support in clustering land uses of a similar nature to reduce strain on the principal transport network. The subject allotment's contextual nature of being adjacent to a primary school is supportive of the objectives of the zone which seeks to integrate educational uses of land appropriately within a residential area.
 - As there is an integral/symbiotic relationship between the proposed and existing land uses (primary school adjacent to the subject site) families would be better able to coordinate multiple drop-offs for families reducing stress on the overall transportation network. Families who travel from surrounding townships and suburbs to drop off primary school-aged children to existing education facilities will be granted more choices reducing the stress on the network.
- Traffic/Congestion
 - It is considered that the traffic can be well managed and maintained by the principal road network and is an essential burden that can be adapted to service the township and workers with the wider and adjoining municipality. Access is proposed to occur along Hope Street and will not impede the traffic or motor vehicle movement of Nylander Road.
- Noise
 - The proposal adequately responds appropriately to the policies which address the emission of noise. Childcare centres are considered acceptable land use in a residential area if amenity impacts are appropriately managed. The provided acoustic assessment proposes acoustic fencing to reduce noise impacts to adjoining allotments from children in the outdoor play areas is considered to meet EPA guidelines. Additionally, the hours of operation are also considered reasonable to ensure that offsite amenity impacts from noise are managed and avoided where possible.
- Parking

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- The proposed childcare facility provides the required allocated amount of childcare as specified under clause 52.06. As such, the proposed childcare facility does not require a waiver of parking and has satisfied its burden under the planning scheme to provide adequate spaces for the intended use of the subject allotment as a childcare centre.
- Development Impact
 - Standard conditions will ensure that development occurs in a responsible manner which maintains and protects local and neighbouring infrastructure including street/boundary trees and accessways.
- Privacy
 - As discussed under the Amenity heading within the General Residential Zone assessment, overlooking adjoining private open space and habitable rooms is not possible from the proposed building form due to the setbacks, single storey built form and topographical features of the subject site. Considering the development includes the establishment of a 2-2.2-metre acoustic fence and the, the proposed childcare use and development does not unreasonably impact the privacy of adjoining lots.

Conclusion

It is recommended that a Planning Permit be issued for the use and development of a childcare centre and to display business identification signage in a General Residential Zone (Schedule 1), generally in accordance with the approved plans, and subject to conditions.

Recommendation

Notice of Decision to Grant a Permit

That Council having caused notice of Planning Application No. <u>T230420</u> to be given under Section 52 of the *Planning and Environment Act 1987* and having considered all the matters required under Section 60 of the *Planning and Environment Act 1987* decides to Grant a Notice of Decision to Grant a Permit in respect of the land known and described as <u>L1 TP187904 V9391 F859</u>, <u>43 Hope Street Bunyip</u>, for the <u>Use and development of a Childcare Centre and the construction and display of Signs generally in accordance with the endorsed plans, subject to the following conditions:</u>

Conditions:

Amended Plans

- 1. Before the development commences, amended plans to the satisfaction of the Responsible Authority must be submitted to and approved by the Responsible Authority. When approved, the plans will be endorsed and then form part of the permit. The plans must be drawn to scale with dimensions and be generally in accordance with the plans prepared by Co-lab Architecture, Revision 01, dated 7/08/2023, submitted with the application but modified to show:
 - a. Elevations of signage located along the frontage with display area clearly displayed.
 - b. Note required on elevations indicating both signage areas will not be illuminated or animated.
 - c. Lighting details for the car parking area and entry path.
 - d. Pavement markings to be included in each of car parking spaces 1-4 marked "STAFF ONLY".

Tree Protection

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- 2. Before works start, a fence must be erected around trees shown for retention on the endorsed plan. This fence will protect the trees by demarcating the tree protection zone and must be erected at a radius of 12 × the diameter of the trunk at a height of 1.3 metres above ground level, to a maximum of 15 metres but no less than 2 metres from the base of the trunk of the trees (excepting the approved area of encroachment for construction as shown on endorsed plans) to the satisfaction of the Responsible Authority. The protection fence must be constructed of star pickets and flagging tape/chain mesh or similar to the satisfaction of the Responsible Authority. The protection fence must remain in place until all works are completed to the satisfaction of the Responsible Authority. Except with the written consent of the Responsible Authority, within the tree protection zone, the following are prohibited:
 - a. Vehicular access.
 - b. Trenching or soil excavation.
 - c. Storage or dumping of any soils, materials, equipment, vehicles, machinery or waste products.
 - d. Entry and exit pits for underground services.
 - e. any other actions or activities that may result in adverse impacts to retained native vegetation.

Use

- 3. The use as shown on the endorsed plan/s must not be altered without the written consent of the Responsible Authority.
- 4. No more than ninety-two (92) children may be cared for on the premises at any time without the prior written consent of the Responsible Authority.
- 5. Except with the written consent of the Responsible Authority, the childcare centre may only have staff present on the site Monday to Friday between 6.00am and 8.30pm.
- 6. Except with the written consent of the Responsible Authority, the childcare centre may only have children present on the site between Monday to Friday between 6.30am and 7.30pm.
- 7. Except with the written consent of the Responsible Authority, children are only permitted within the outdoor play areas during the hours of Monday to Friday between 9:00am and 6:00pm.

Street Trees

8. Before the development starts, a fee must be paid to the Responsible Authority for the removal and replacement of the existing street tree.

Amenity (construction phase)

- 9. The works associated with the construction of the development must not detrimentally affect the amenity of the area, through the:
 - a. Transport of materials, goods or commodities to or from the land;
 - b. Inappropriate storage of any works or construction materials;
 - c. Hours of construction activity;
 - d. Emission of noise, artificial light, vibration, smell, fumes, smoke, vapour, steam, soot, ash, dust, waste and storm water runoff, waste products, grit or oil;
 - e. Presence of vermin;

Or in any other way, to the satisfaction of the Responsible Authority.

Amenity (ongoing use)

10. Noise emissions from the land shall comply with EPA Publication 1826 – Noise Limit and Assessment Protocol for the Control of Noise from Commercial, Industrial and Trade Premises and Entertainment Venues (or as amended) at all times.

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- 11. The acoustic fencing must be constructed and maintained in accordance with the recommendations of the Acoustic Assessment prepared by Renzo Tonin & Associates, Document Reference: ME257-01F01 Acoustic Report (r2), dated 31/10/23. as shown on the endorsed plans to the satisfaction of the Responsible Authority.
- 12. The use and development must be managed so that the amenity of the area is not detrimentally affected, through the:
 - a. Transport of materials, goods or commodities to or from the land;
 - b. Appearance of any building, works or materials;
 - c. Emission of noise, artificial light, vibration, smell, flumes, smoke, vapour, steam, soot, ash, dust, waste water, waste products, grit or oil;
 - d. Presence of vermin;

Or in any other way, to the satisfaction of the Responsible Authority.

- 13. No external sound amplification equipment or loudspeakers are to be used for the purpose of announcements, broadcasts, playing of music or similar purposes.
- 14. External lighting of the areas set aside for car parking, access lanes and driveways must be designed, baffled and located to the satisfaction of the Responsible Authority to prevent any adverse effect on adjoining land.
- 15. All external plant and equipment must be acoustically treated or placed in soundproof housing to reduce noise to a level at all times satisfactory to the Responsible Authority.
- 16. All pipes, fixtures, fittings and vents servicing any building on the subject land must be concealed in service ducts or otherwise hidden from view at all times to the satisfaction of the Responsible Authority.
- 17. The site including all buildings and works must be so ordered and maintained as not to prejudicially affect the amenity of the locality by reason of appearance to the satisfaction of the Responsible Authority.

Waste Management

- 18. Except with the prior written consent of the Responsible Authority, waste collection must only occur within hours prescribed by EPA but outside of hours pursuant to Condition 6 of this Permit.
- 19. All waste generated by the use of the land must at all times be managed in accordance with the Waste Management Plan approved and endorsed by the Responsible Authority.
- 20. Provision must be made on the subject land for the storage and collection of garbage and other solid waste. This area must be graded and drained and screened from public view to the satisfaction of the Responsible Authority.
- 21. All waste must be stored effectively to prevent odours from affecting neighbouring properties.

Layout not altered

22. The development as shown on the endorsed plan/s must not be altered without the written consent of the Responsible Authority.

Landscaping

23. The landscaping shown on the endorsed plans must be maintained to the satisfaction of the Responsible Authority and used for no other purpose. Any dead, diseased or damaged plants are to be replaced.

Earthworks

- 24. Earthworks must be undertaken in a manner that minimises soil erosion. Exposed areas of soil must be stabilised to prevent soil erosion. The time for which soil remains exposed and unestablished must be minimised to the satisfaction of the Responsible Authority.
- 25. Sediment control measures must be undertaken during construction to the satisfaction of the Responsible Authority to ensure that the development subject land is adequately managed in such

Cardinia Shire Council

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a way that no mud, dirt, sand, soil, clay or stones are washed into or allowed to enter the stormwater drainage system.

Stormwater Management

- 26. Before the development starts, drainage plans must be submitted to and approved by the Responsible Authority. The plans must show the provision of a stormwater detention system. The stormwater detention system will become the responsibility of the property owner or body corporate to maintain to the satisfaction of the Responsible Authority.
- 27. Stormwater must not be discharged from the subject land other than by means of an underground pipe drain discharged to an outlet in the street or to an underground pipe drain to the satisfaction of the Responsible Authority.
- 28. Stormwater works must be provided on the subject land so as to prevent overflows onto adjacent properties.

Prior to occupation

- 29. Prior to occupation:
 - a. All proposed areas set aside on the approved plan/s for access, circulation and car parking must be constructed with concrete, asphalt or other approved hard surfacing material, drained and the parking areas delineated to the satisfaction of the Responsible Authority. Once constructed, these areas must be maintained to the satisfaction of the Responsible Authority.
 - b. A commercial standard concrete vehicle crossing/s as shown on the approved plans must be constructed to the approval and satisfaction of the Responsible Authority.
 - c. Any redundant existing vehicle crossing must be removed and the nature strip and kerb and channel reinstated at the cost of the owner and to the satisfaction of the Responsible Authority.
 - d. The landscaping works shown on the endorsed plans must be carried out and completed to the satisfaction of the Responsible Authority.
 - e. The acoustic fencing as shown on the endorsed plans must be installed to the satisfaction of the Responsible Authority.
 - f. A bin storage area must be provided as shown on the endorsed plans and be screened so as not to be detrimental to the visual amenity of the neighbourhood to the satisfaction of the Responsible Authority.
 - g. All external plant and equipment must be acoustically treated or placed in soundproof housing to reduce noise to a level satisfactory to the Responsible Authority.
 - h. Directional signage as shown on the endorsed plans must be installed within the car parking area.
 - i. Pavement markings to be installed in each of car parking spaces 1-4 marked "STAFF ONLY".

Signage

- 30. The location and details of the signs, including those on the supporting structure/s, as shown on the endorsed plans, must not be altered without the written consent of the Responsible Authority.
- 31. No signs other than those allowed by this permit, or the Planning Scheme may be displayed on the subject land without the written consent of the Responsible Authority.
- 32. The signage must not result in any adverse visual impact on the environment of the area and the signage must be of a non-reflective nature.
- 33. The signs must be displayed and maintained to the satisfaction of the Responsible Authority.

Expiry

34. This permit for the development and use of land expires if:

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Cardinia Shire Council
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- a. the development does not start within two (2) years after the issue of the permit; or
- b. the development is not completed within four (4) years after the issue of the permit; or
- c. the use does not start within two (2) years after the completion of the development; or
- d. the use is discontinued for a period of two (2) years.

In accordance with Section 69 of the Planning and Environment Act 1987, an application may be submitted to the Responsible Authority for an extension of the periods referred to in this condition.

35. This permit for the construction and display of signs expires fifteen (15) years after the date it is issued. On expiry of the permit the signs and structures built to specifically support them must be removed.

In accordance with section 69 of the *Planning and Environment Act 1987*, an application may be submitted to the Responsible Authority for an extension of the periods referred to in this condition.

Cardinia Shire Council

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HOPE ST CHILDCARE

STE AREAS SCHEDULE ZONE STE COVER STE AREA PERMEABLE MPERVIOUS

Drg#	DRAWING SHEET NAME	
TP00	COVER SHEET	
TP01	SITE PLAN	
TP10	GROUND FLOOR PLAN	
TP11	ROOF PLAN	
TP20	ELEVATIONS	
TP30	SECTIONS	
TP40	SHADOWS	
TP41	SHADOWS	
TP42	EXTERNAL MATERIALS SCHEDULE	

		CARPARKING SCHEDU
AREA m2		LEVEL
732	36.2%	GROUND FLOOR
2,024		GROUND FLOOR
787	38.9%	GROUND FLOOR
4.000	00.00	

RPARKING SCHEDUL	E	
VEL	TYPE	QT
OUND FLOOR	Disabled Space	1
OUND FLOOR	Clause 52.06 90 Degree	1
OUND FLOOR	Clause 52.06 90 Degree (2.8m wide)	1
		20

LEVEL	N SCHEDULE ROOM TYPE	AREA	CHILDREN
GROUND FL	.00R		
	CCR 1	53	16
	CCR 2	53	16
	OCR 3	53	16
	OCR 4	73	22
	CCR 5	73	22
			92

GFA SCHEDULE LEVEL GROUND FLOOR

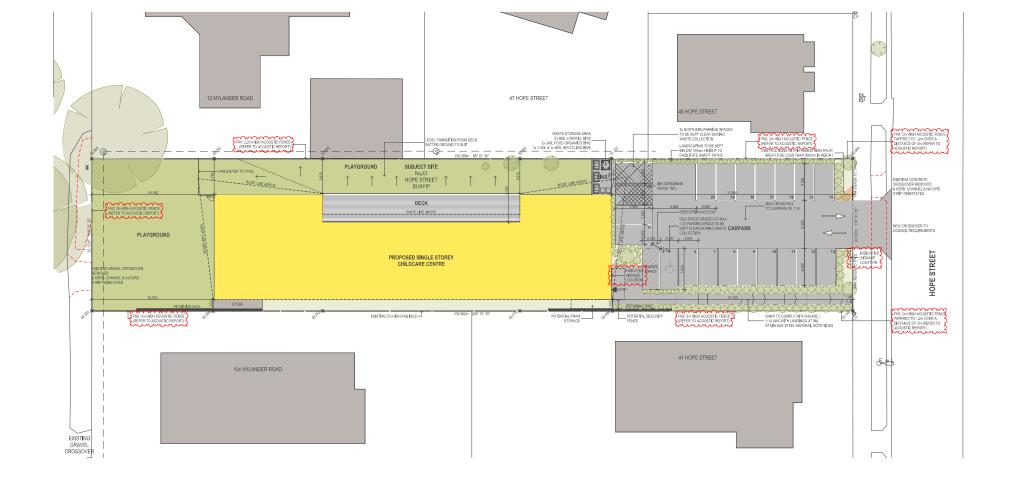
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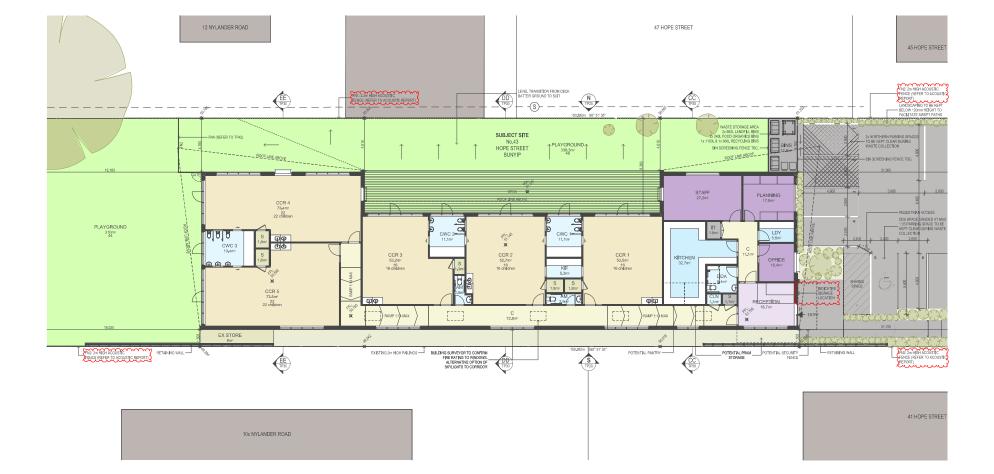
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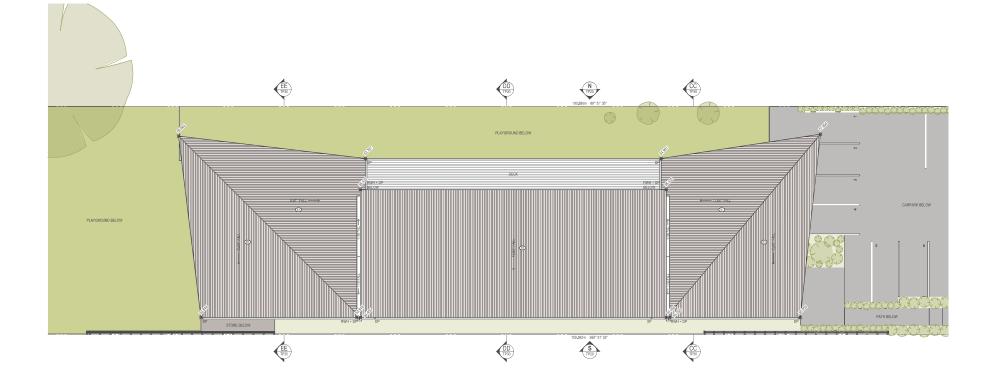
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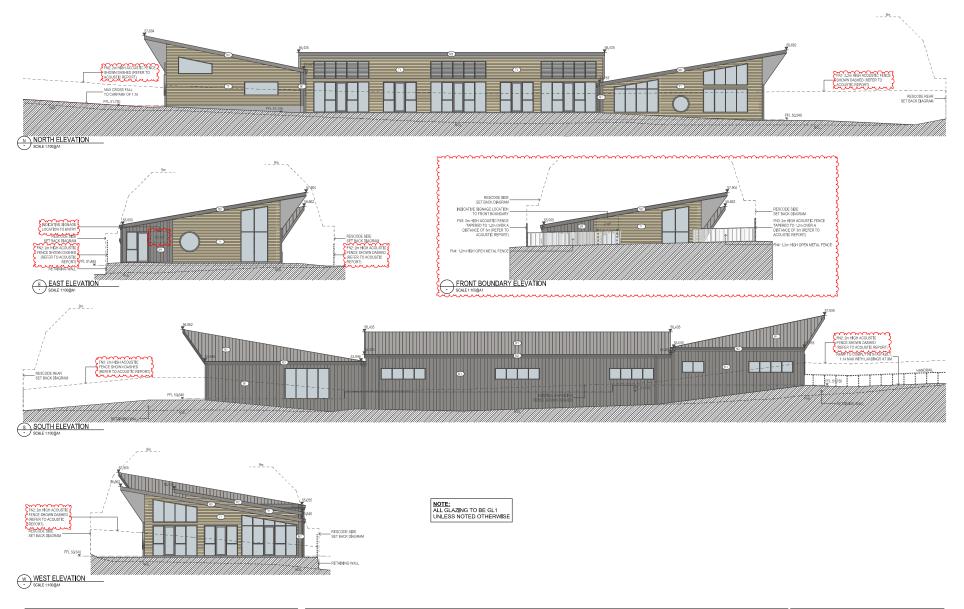
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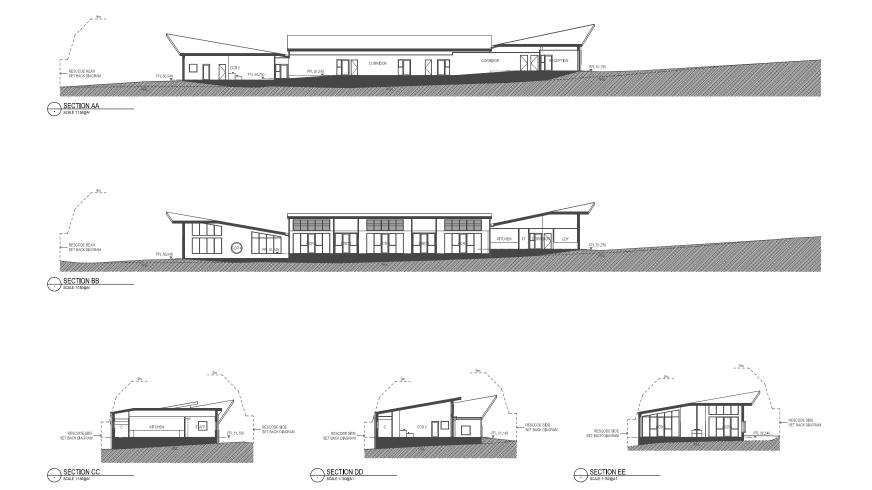
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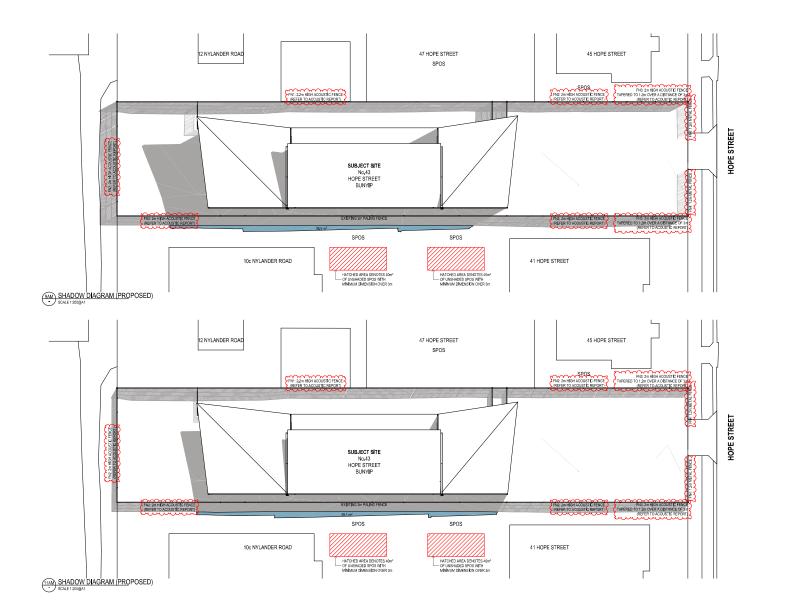
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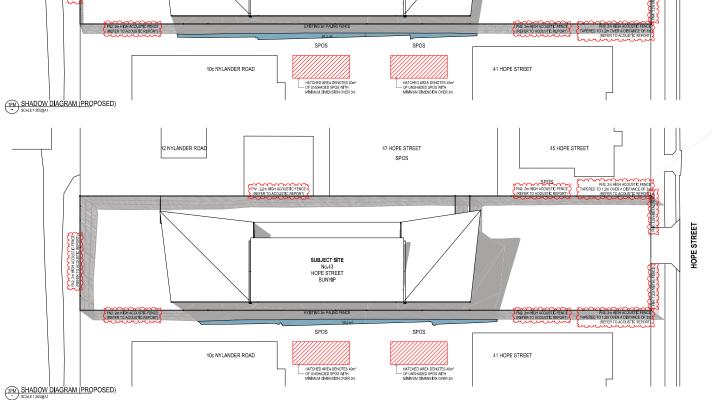
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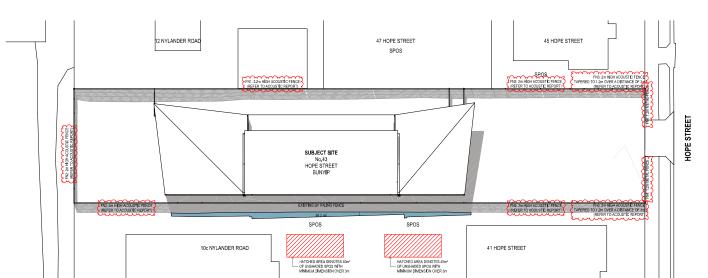
TOWN PLANNING COMMITTEE MEETING 4 MARCH 2024



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EXTERNAL MATERIALS AND FINISHES SCHEDULE

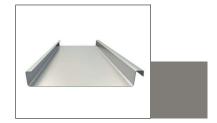




DRAWING TAG: T1 DESCRIPTION: COEN COMPOSITE TIMBER CLADDING COLOUR: OAK LOCATION: EXTERIOR FACADE

DRAWING TAG: GL1 DESCRIPTION: CLEAR GLASS LOCATION: ALL GLAZED ASSEMBLIES UNLESS NOTED OTHERWISE

DRAWING TAG: M1 DESCRIPTION: ARCHCLAD STANDING SEAM - SINGLE LOCK CLADDING COLOUR: COLORBOND WALLABY LOCATION: EXTERIOR FACADE



DRAWING TAG: R1 DESCRIPTION: ARCHCLAD STANDING SEAM - SINGLE LOCK CLADDING COLOUR: COLORBOND WALLABY LOCATION: ROOF



DRAWING TAG: M2 COLOUR: COLORBOND WALLABY LOCATION: FASCIA, GUTTERS, DOWNPIPES, RWH'S, WINDOW & DOOR FRAMES & LOUVRES



FENCE TYPES 1-3 - FN1, FN2, FN3 DESCRIPTION: ACOUSTIC FENCE TO MEET ACOUSTIC REPORT REQUIREMENTS LOCATION: REAR & SIDE BOUNDARIES

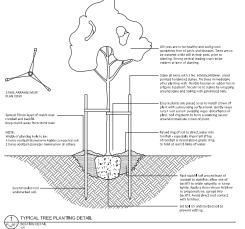


FENCE TYPE 4 - FN4 DESCRIPTION: OPEN METAL FENCE BLACK POWDERCOAT FINISH LOCATION: FRONT BOUNDARY & BETWEEN PLAYGROUNDS

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43 Hope Street, Bunyip Landscape Concept Plan 0.6 1 15 2 25

ub Planting Notes:	
ig hole twice as deep as roo will	tbal and allow at least 200 mm. around sides for backfilling with
pply fertiliser in base of hole	e, cover with topsoil as specified. Avoid root contact, backfill with approved topsoil, firming progressively.
ater well into saucer aroun	d crown of plant.
ake larger shrulas where ne	cessary, using \$0 x 50 x 1200mm size hardwood stakes.
	ž.
Sec. Aver	Provide mounded topsoil berm to hold water during



2 TYPICAL SHRUB PLANTING DETAIL

Key	Botanic Name	Common Name	Size	Pot	Qty.
ALL ver	Allocasuarina verticillata	Drooping She-Oak	8m x 5m	45 Litre	3
BAN (nt	Banksia integrifolia	Coastal Banksia	15m x 10m	45 Litre	1
BRA pop	Brachychiton populneus	Kurrajong	18m x 8m	45 Litre	1
CAL sel	Callistemon salignus	Willow-leaf Bottlebrush; Willow Bottlebrush; Pink-tip Bottlebrush	7m x 4m	45 Litre	3
CAL vim	Callistemon viminalis	Weeping Bottlebrush	8m x 5m	45 Litre	1
COR Sen	Corymbia citriodora 'Sentuous'	Dwarf Lemon Scented Gum	7m x 5m	45 Litre	1
COR fic	Corymbia ficifolia	Red Flowering Gum	15m x 12m	45 Litre	1
EUC leu	Eucalyptus leucoxylon "Euky Dwart"	Dwarf Yellow Gum, Euky Dwarf	6m x 5m	45 Litre	15
EUC pau	Eucalyptus paucifora "Little Snowman"	Dwarf Snow Gum; Little Snowthan	7m x 5m	45 Litre	1
LAG Nat	Lagerstroemia indica x L fauriei 'Natchez'	Natchez Crepe Myrtle	6m x 6m	45 Litre	1
SYZ aus	Syzyglum australe 'Bush Christmas'	Brush Cherry; Bush Christmas	2m x 2m	45 Litre	14
	ndcovers				
Key	Botanic Name	Common Name	Size	Pot	
ADI aet	Adianthum aethiopicum	Common Majdenhair	0.15m x spreading	14 cm	
BRA mul	Brachyscome multifide	Cut-leaf Daisy	0.4m x 1m	14 cm	
CLE ari	Clematis aristata	Austral Clematis	1m x 0.2m	14 cm	
DIC rep	Dichondra repens	Kidney Weed	0.05m x Spreading	14 cm	

Shrubs and Tufting Plants Shrubs Key B ACA myr A ACA myr A ACA myr A AUS set A BAN spi B GOR ref C FIC nod F, GOO ove G HAK nod H JUN pel J LOM fill Li LOM fill Li LOM fill Li LOM fill Li DOA ens P TET dil 77 XAN min X

Botanic Name	Common Name	Size	Pot	
Acacia myntifolia	Myrtle Wattle	2.5m x 1.5m	20 cm	
Acacia stricta	Hop Wattle	2.5m x 2.5m	20 cm	
Austrodanthonia setacea	Bristly Wallaby-grass	0.4m x 0.6m	14 cm	
Bankaia spinulosa var. cunninghamii	Hairpin Banksia	3m x 2,5m	20 cm	
Correa reflexa var. reflexa	Common Reflexa	1m x 1m	20 cm	
Ficinia nodosa	Knobby Club-rush	1m x 1m	14 cm	
Goodenia ovata	Hop Goodenia	2m x 1.5m	20 cm	
Hakee nodose	Yellow Hakea	2m x 1.5m	20 cm	
Juncus pellidus	Pale Rush	1m x 1m	14 cm	
Lomandra filiformis subsp. coriacea	Wattle Mat-rush	0.3m x 0.3m	14 cm	
Lomandra longifolia	Spiny-headed Materush	1m x 0.8m	14 cm	
Poe ensiformis	Velvet Tussock-grass	0.5m x 0.4m	14 cm	
Tetratheca ciliata	Pink Bells	0.6m x 0.6m	15 cm	
Xanthorrhoea minor subsp. lutea	Small Grass-tree	0.6m x 1m	14 cm	



CLENERAL NOLES. There Protection: All treats to be retained are to be suitably protected. Maintain existing ground levels at the interfactorecenter be properties of the treat in the level in the level reduced of the Root Protection (RPZ) beneas the cancey (for grassed areas and granthe besis happing solid be faced prior to the cancel of the Root Protection (RPZ) beneas the cancey (for grassed the cancey of the protected treats should be faced prior to the cancel one of the root protected treats should be faced prior to the cancel happing and the root prior the root prior to the cancel happing and the root prior the root prior the root prior that the cancel happing and the root prior the root prior the root prior the root prior the requiring severance beyond the tree cancey shall be clean cut with hand saw about not be cut without the approval from an expensed and approved about.

Soil Preparation: Prior to spreading toppoil on garden beds and lawn area, the sub-base is to be thoroughly cleared of all building rubble, weeds and other debrs, then ripped to a depth of 200mm and robary hold, incorporate gyssum at be rate of 2.0 kg/square meter throughout all gradies heds and lawn areas.

Topcoll: The topsoil blend should consist of the following, or similar approved 60% Sandy loam, 20% aged sawdust, 20% composted pine bark

The pH value of imported topsoil should be between 5.5 -6.5. The organic additives to the sandy loam should be based on well rotten vegetative material or composted animal materia, or other approved material, free from harmful chemicals, grass and wed growth. Ensure soil mix complies with AS 4413-1996 for Londcaping and Garden Use.

Gandan Badd: Evenly spread a minimum depth of 75mm approved clean, finely graded pine wood or focal-plats multi (Dlamm nom. Stel) over toppoll oxiduding areas specified as public/rock mulch. Ensure mulch is kept avery from tree and shrub zuruks. Ensure mulch finahes: Zhmm below adjoining finished paving levels.

Planting: All plants are to be true to species, healthy, free from pests disease and stress. At the time of planting fertilise all trees with 30 grams of 'Osmocota' all purpose general fertiliser. Fertilise all other shrubs and groundcovers with 10 grams of 'Osmocota'. Ensure all plantar see well starteed in at the time of planting and as necessary for the first year until established.

Levels/drainage/set-out: Ground levels within all landscape areas should drain away from buildings towards the paths, pits, lerks etc. in accordance with all negulations. Ensure all drainage area have contingency overflow clear of buildings.

All dimensions are to be verified on site prior to construction commencing. Any discrepancies are to be immediately reported to the Project Manager for further instruction.

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Furnan Habitats other than for the purposes of octual ordering, supply, installation, or construction. This drawing must be read in conjunction with all relevant contracts.	А	FOR APPROVAL	14.09.23	JOB NO: 13769
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