

6.2.2 Community Engagement update

Responsible GM: Debbie Tyson
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Recommendation(s)

That Council notes the community engagement activities being undertaken this month.

Attachments

1. Community Engagement Policy 2021 2024 - [6.2.2.1 - 15 pages]

Executive Summary

This report provides an update on community engagement opportunities that have commenced or continuing over October and November 2023.

Background

Community engagement is a process whereby Council uses a variety of methods to proactively seek out information and feedback from the community, including their values, concerns, ideas and aspirations. Where possible and when required by legislation, Council will include the community in the development and delivery of identified initiatives and projects. This practice establishes an ongoing partnership, ensuring that community members continue to shape Council's decision making and implementation process.

Council's Community Engagement Policy (Policy) sets out Council's accountability for community engagement practices. The Policy meets the requirements of the Local Government Act 2020 and Council's commitment to undertaking best practice, high quality community engagement activities to receive input, feedback and ideas from the community on Council projects, services, plans, policies, strategies and other Council decisions.

Council uses the IAP2 Spectrum of Public Participation (see below) as the model for its community engagement activities depending on the nature of the project, legislative requirements affecting the project and level of influence the community can have on the project, the risk and level of complexity of the project and available resources.

	INFORM	CONSULT	INVOLVE	COLLABORATE	EMPOWER
PUBLIC PARTICIPATION GOAL	To provide the public with balanced and objective information to assist them in understanding the problems, alternatives and/or solutions.	To obtain public feedback on analysis, alternatives and/or decision.	To work directly with the public throughout the process to ensure that public issues and concerns are consistently understood and considered.	To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.	To place final decision-making in the hands of the public.
PROMISE TO THE PUBLIC	We will keep you informed.	We will keep you informed, listen to and acknowledge concerns and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and issues are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.	We will look to you for direct advice and innovation in formulating solutions and incorporate your advise and recommendations into the decisions to the maximum extent possible.	We will implement what you decide.
EXAMPLE TOOLS	<ul style="list-style-type: none"> • Fact sheets • Websites • Open houses 	<ul style="list-style-type: none"> • Public comment • Focus groups • Surveys • Public meetings 	<ul style="list-style-type: none"> • Workshops • Deliberate polling 	<ul style="list-style-type: none"> • Citizen Advisory committees • Consensus building • Participatory • Decision-making 	<ul style="list-style-type: none"> • Citizen juries • Ballots • Delegated • Decisions

Policy Implications

Community engagement is undertaken in line with Council’s *Community Engagement Policy*.

Relevance to Council Plan

5.1 We practise responsible leadership

5.1.1 Build trust through meaningful community engagement and transparent decision-making.

Climate Emergency Consideration

There are no climate emergency considerations as part of this report.

Consultation/Communication

This month, the following Engagement Plans are being implemented:

Community engagement activity 16 October – 20 November 2023

Project	Project description	Proposed consultation date/s and details	Responsible Business Unit
Huxtable Road, Pakenham Upper	Informing residents and the local Pony Club about Council's upcoming plans to seal and upgrade Huxtable Road under the Strategic Sealed Roads program.	Community information session with the Pony Club and affected residents – TBC October 2023.	Major Roads Projects
Mulcahy Road closure	Informing neighbouring residents about Council's decision to formally close a section of Mulcahy Rd, Pakenham.	Closing the loop with a letter mailout to key stakeholders – October 2023. More details will be confirmed on Creating Cardinia.	Community Infrastructure
Responsible Gambling Policy Review Stage 1	Seeking feedback from community and stakeholders to develop a Gambling Harm Minimisation Policy.	Monday 16 th October – 26 th November (Dates TBC) <ul style="list-style-type: none"> • Creating Cardinia online survey • Private survey for key stakeholder groups • Emails/letters to key stakeholder groups • EOI released to participate in focus groups. 	Future Communities
Council News and Information Survey	Seeking feedback from community on how they would like to receive council news.	Creating Cardinia survey 11 th September – 27 th October 2023 Connect feature directing readers to survey in September edition QR code posters around council owned facilities	Communications and Engagement
Stage 2 Village Green Beaconsfield Playground Renewal	Community engagement on the draft concept plan created from Stage 1 consultation.	Creating Cardinia survey – October TBC* *More details will be confirmed on Creating Cardinia as the project continues. QR Code Posters around playground and surrounding area.	Active and Connected Communities
Stage 2 Waterford Rise Pakenham Playground Renewal	Community engagement on the draft concept plan created from Stage 1 feedback.	Creating Cardinia survey – October TBC* *More details will be confirmed on Creating Cardinia as the project continues. QR Code Posters around playground and surrounding area.	Active and Connected Communities

Some projects will involve more than one stage of engagement. The relevant Engagement Plans for each project documents the stages and purpose of engagement.

Financial and Resource Implications

There are not financial or resource implications as part of this report as all activities will fall within Councils Business as Usual activities.

Conclusion

The table outlines projects for engagement that can be promoted to the community this month to support its awareness and involvement and will assist Council in the delivery of the Council Plan action.

The relevant Business Unit can be contacted for additional information and for further details on specific engagement activities planned.

Cardinia Shire Council



Community Engagement Policy 2021-24

Policy Owner	Community Strengthening Business Unit
Adopted by	Cardinia Shire Council
Adoption date	22 February 2021
Review date	22 February 2024
Publication	Intranet and public website
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Prepared by:

Cardinia Shire Council
Community Strengthening Unit

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Definitions

Community

Individuals who have a connection to Cardinia Shire through living, working or undertaking regularly recreation within the municipality.

Community engagement

Community engagement is the process Council undergoes using a variety of mediums to exchange information with the community with the aim of gathering data and ideas to make decisions or take action.

Engagement handbook

Council's Engagement Handbook is an operational document that contains further guidance, templates and tools for planning, delivering and evaluating community engagement activities to meet the requirements of this policy.

Community Engagement Plan

The Community Engagement Plan is utilised by Council to document the process of community engagement and it's outcomes to meet the requirements of this policy.

IAP2 (International Association for Public Participation Australasia)

IAP2 is an international member association which seeks to promote and improve the practice of public participation or community and stakeholder engagement, incorporating individuals, governments, institutions and other entities that affect the public interest.

Stakeholders

Groups, individuals or organisations that would be affected by or highly interested in a decision made by Council.

VAGO (Victorian Auditor General's Office)

VAGO regularly undertakes audits of functions of Council, including community engagement activities.

Deliberative Engagement

Deliberative engagement is the process of bringing together a group of individuals who are as closely representative population of the community as practically possible. This group considers relevant facts from multiple points of view over a period of time, identifying options, and coming to a group decision.

1 Introduction

1.1 What is community engagement?

Community engagement is a process whereby Council uses a variety of methods to proactively seek out information from the community, including their values, concerns, ideas and aspirations. Where possible Council will include the community in the development of solutions and work together with them on the delivery of identified initiatives. This establishes an ongoing partnership, ensuring that community members continue to shape Council's decision making and implementation process.

Engagement assists in establishing relationships that facilitate meaningful dialogue and outcomes in communities such as improved services, facilities, policy and infrastructure.

Council recognises that councillors, council staff and volunteers engage with the community continually and often informally this may be in the form of conversations where feedback is received.

Community engagement requires the involvement of those affected in the decision-making process. The level of involvement varies from providing information to delegating the responsibility of decision making to the community.

It is important to note that there are several legislative requirements that articulate when and how community engagement occurs. Where community engagement is mandated, Council will adhere to the requirements as set out in the relevant act but where possible, Council will aim to go above and beyond the minimum standard to achieve best practice.

1.2 Purpose of the Community Engagement Policy

Cardinia Shire Council Community Engagement Policy is an overarching document that provides guidance, structure and accountability to Council's community engagement practices.

The policy:

- has been prepared in line with the requirements outlined in the Victorian Local Government Act (2020).
- responds to the community feedback sought over August and September 2020 regarding Council's Community Engagement Policy and engagement processes.
- articulates Council's commitment to undertaking best-practice high quality community engagement activities to receive input, feedback and ideas from the community on Council projects, services, plans, policies, strategies, and other Council decisions that may affect them.
- establishes guiding principles to ensure the community has the opportunity to contribute to the conversation to assist Council in making more informed decisions that are responsive, representative and relevant to the Cardinia Shire community.
- informs Council staff in conjunction with the *Cardinia Shire Council Community Engagement Handbook* which includes tools to assist Council officers to identify who may require focussed engagement, including particular community demographics and key stakeholder groups.

1.3 Scope of the Community Engagement Policy

This policy applies to all areas of Council and covers all community engagement activities undertaken by councillors, senior management, staff, volunteers and contractors or consultants acting as representatives of Council.

2 Community engagement guiding principles and frameworks

There are 3 main elements that form part of Council's Community engagement model.

Element	Chosen model
1. Public participation influence	IAP2 Spectrum Public Participation
2. Engagement Values	IAP2 Spectrum Core Values
3. Public participation principles	VAGO Public Participation in Government Decision-making Better Practice Guide

The IAP2 spectrum, IAP2 values and the VAGO public participation principles underpin the development of engagement activities outlined in this policy.

2.1 Community engagement framework

Cardinia Shire Council uses the IAP2 Spectrum of Public Participation as the core model for its community engagement activities.

The spectrum depicts 5 levels of increasing influence that the public can have on an outcome or decision.

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Source: IAP2 Australasia

Council recognises that community engagement can occur at any or all of the levels contained in the spectrum and has adopted this method as part of this policy. Council will determine the most appropriate engagement level required.

2.2 Engagement values

IAP2 Spectrum core values underpin the way in which Council undertakes community engagement. These include:

Public participation is based on the belief that those who are affected by a decision have a right to be involved in the decision-making process.

Public participation includes the promise that the public's contribution will influence the decision.

Public participation promotes sustainable decisions by recognising and communicating the needs and interests of all participants, including decision makers.

Public participation seeks out and facilitates the involvement of those potentially affected by or interested in a decision.

Public participation provides participants with the information they need to participate in a meaningful way.

Public participation communicates to participants how their input affected the decision.

Source IAP2 Australasia

2.3 Public participation principles

The VAGO *Public Participation in Government Decision-making Better Practice Guide* also sets out key public participation principles which further inform the process of development and delivery of Council's community engagement practice, including:

Responsiveness

- Identified impacts of decisions on the community and stakeholders are identified
- Opportunities and challenges are identified to assist in creating higher participation
- Engagement input is utilised and responded to in a timely and constructive manner
- Continual improvement of engagement practice

Transparency and Integrity

- Ensure those affected by the decision understand the scope of the engagement activity and any constraints
- Address community and stakeholder concerns in an honest and forthright way and communicate results back to the community in a way they understand.

Openness

- Embed all decision-making processes an openness to appropriately understand and incorporate the views of those affected by decisions.
- Provide access to all relevant information about the decision in a manner that participants can understand, so that their contributions can be fully informed.

Accountability

- Be clear about the scope and objectives of the engagement process.
- Demonstrate that the results and outcomes are consistent with the commitment made at the outset
- Be clear about the contribution participants will be asked to make and their responsibilities.
- Provide appropriate time and resources to ensure those affected can participate in a meaningful way.

Inclusiveness

- Make every reasonable effort to include the stakeholder groups and community members affected by a pending decision.
- Make reasonable adjustments where necessary to remove barriers to participation and ensure an inclusive approach.
- Provide appropriate time and resources to ensure those who are affected can participate in a meaningful way.
- Be aware and take into account the needs of diverse communities to be able to participate in a meaningful way.

Awareness

- Being aware and taking into account any legislation that should shape the community engagement approach

Council has adopted The IAP2 spectrum, IAP2 values and the VAGO public participation principles to apply to the development and delivery of engagement activities.

3 Community engagement planning and delivery

Council undertakes community engagement on a regular basis both formally and informally. There are also several legislative requirements that articulate when, how and for how long community engagement occurs.

3.1 Community Engagement Plan

A community engagement plan provides a framework that is to be followed when resolving on the important elements of community engagement.

The exact nature and details of the community engagement plan will depend on:

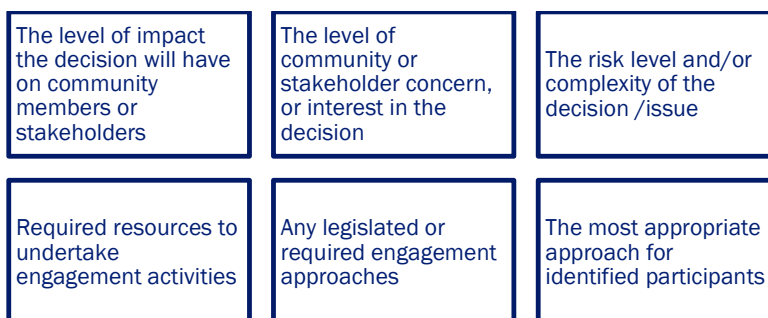
- the issue or policy being considered,
- the objectives of the engagement,
- timeframes,
- resources
- levels of concern or interest in the topic under consideration.

As part of the early stages of development contact is to be made with Council’s community engagement staff to help identify the ‘target audiences’ for Council’s engagement activities, and to ensure there are opportunities for the broader community to contribute and have their voices heard.

Council will articulate how responses will be collated and considered, including acknowledgement of the privacy of the information collected.

Community engagement involves a variety of consultation and promotional methods suited to the individual or group involved. These can range from informal discussions to formal community meetings, focus groups, workshops, online feedback, deliberative processes and other creative approaches. In some circumstances, Council will also support community members advocating on issues themselves.

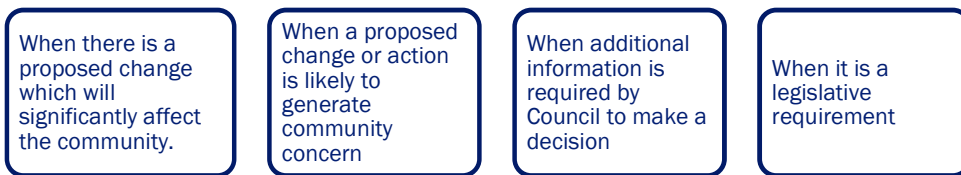
Careful consideration is undertaken as part of the engagement plan process to decide on the most appropriate level of engagement and methods based on the following:



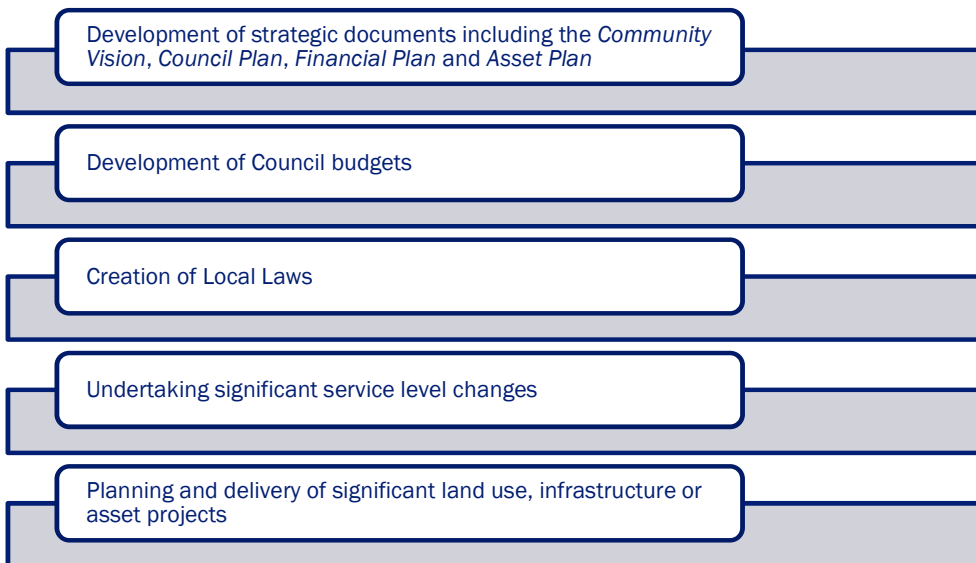
3.2 When is community engagement required?

While it is not practical to engage with the community on every issue, Council commits to ensuring that the community is as well informed as they can be on major issues, plans and projects. This can only be achieved if the community has access to the necessary information to form an opinion and provide input through a community engagement process. The direct input from the community enhances Council’s decision-making processes by making it more relevant and transparent.

To ensure Council engages consistently across all divisions, the following triggers have been identified for when community engagement should occur.

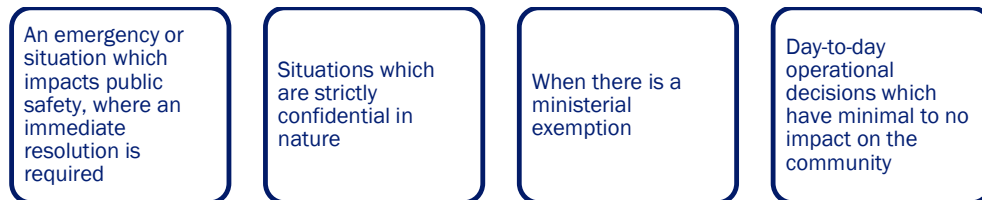


Specific examples where community engagement will occur include but are not limited to:



In addition, Council may elect to schedule a set number of general engagement activities throughout the year that are not project-specific, as a way of gathering community feedback that can be of use to the whole organisation.

The following are some circumstances where community engagement may not occur.



3.3 Who will Council engage?

Most community engagement opportunities will be open to the wider community to ensure transparency, accessibility and inclusivity. However, there may also be instances where there is a need to focus on a particular group or groups. Some considerations are:



Cardinia Shire Council Community Engagement Handbook includes tools to assist Council officers to identify who may require focussed engagement, including particular community demographics and key stakeholder groups.

Council's community engagement staff will assist project owners to identify the 'target audiences' for Council's engagement activities and promotional avenues to ensure project owners provide opportunities for the broader community to contribute and have their voices heard where appropriate.

A key to securing broad participation in engagement process is effective communication of the opportunity to contribute. Regular formal and informal consultation assists Council to identify how to promote more efficiently and effectively to all segments of the community.

3.4 Ensuring inclusiveness

Council will ensure that all reasonable measures are put in place to assist in securing participation from all sections of the community including but not limited to: children, young people, seniors, people with a disability, community members who identify as LGBTIQ (Lesbian, Gay, Bi-sexual, Transgender, Intersex and Queer), Aboriginal and Torres Strait Islander, or those who belong to culturally and linguistically diverse (CALD) communities. In many instances, this will include adapting communication and engagement activities to better suit the needs of particular groups and increase participation.

3.5 Victorian Local Government Act 2020

The *Victorian Government Act 2020* sets out five key principles for councils to undertake community engagement activities. Council commits to undertaking actions to ensure these principles are met, including:

Community engagement process must have a clearly defined objective and scope

- Community engagement plans clearly define the purpose and outcomes sought from the engagement process.
- The scope of the engagement is well defined throughout the engagement plan, all engagement activities, and within appropriate communication material to articulate the level to which the community can contribute to and influence the decision making process.

Participants in community engagement must have access to objective, relevant and timely information to inform their participation

- Council provides sufficient time for community members and stakeholders to receive information about the opportunity to contribute and provide their input.
- Community members receive clear, relevant and timely information about the decision being made to better inform their participation.
- Engagement processes use a variety of communication methods to better reach all target groups, stakeholders and general community.

Participants in community engagement must be representative of the persons and groups affected by the matter that is the subject of the community engagement.

- Undertake a process of identifying target cohorts and key stakeholders using Council's *Community Engagement Handbook* tools, supported by the community engagement officer.
- Support the inclusion of all affected groups in the community wherever possible including (but not limited to) children, young people, seniors, people with a disability, community members who identify as LGBTIQ+, Aboriginal and Torres Strait Islander, or those who belong to culturally and linguistically diverse (CALD) communities. In many instances this may require providing targeted communication and engagement approaches for these groups, informed by consultation.
- Where appropriate Council will consult with representative groups and committees in the community to receive their input or a particular issue or decision.

Participants in community engagement are entitled to reasonable support to enable meaningful and informed engagement

- Formal and informal consultation with community members is undertaken to better understand preferred communication and engagement methods to improve levels of participation from all sectors of the community.
- Council identifies, considers and responds to potential barriers to participation in community by adapting communication materials and engagement methods or providing additional supports as required. Where possible, Council will remove any identified access, literacy, cultural or other barriers that could affect participation from community members.

Participants in community engagement are informed of the ways in which the community engagement process will influence Council decision making

- Council clearly explains the scope of the engagement to community members through promotional material and engagement activities, including the level to which they can influence the decision being made.

- A variety of communication methods are used to inform participants and the wider community of the final outcome and in which ways their input informed the final decision.

3.6 Deliberative engagement

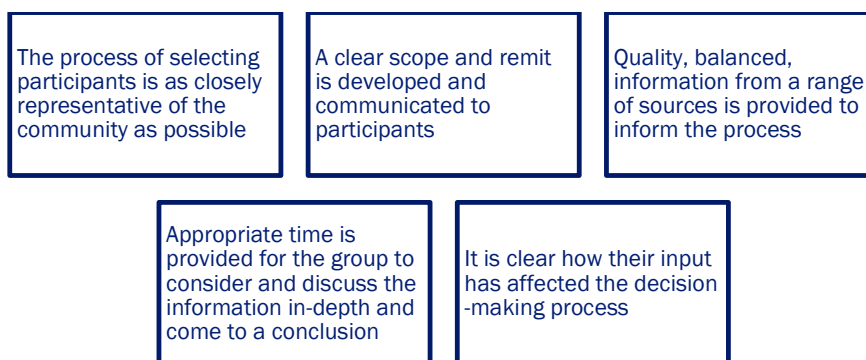
Deliberative engagement is the process of bringing together a group of individuals who are as closely representative population of the community as practically possible. This group considers relevant facts from multiple points of view over a period of time, identifying options, and coming to a group decision.

Deliberative engagement is a method used in the higher levels of the IAP2 spectrum (involve, collaborate and empower). Participants within a deliberative engagement process will be provided with a defined scope and remit for their activities and will be provided with a clear understanding of how their involvement shaped the decision-making process.

Deliberative engagement practices will be applied by Council as part of requirements under the *Victorian Local Government Act 2020*, including consultation on the *Community Vision, Council Plan, Financial Plan and Asset Plan*.

Deliberative engagement may also be identified by Council as an appropriate method to engage with the community on other decisions to be made.

A range of deliberative engagement methods are available to utilise and each process will be developed to meet the specific need, taking into consideration available resources, timing and applying the IAP2 spectrum to identify the level to which the community can influence the final decision. Any use of deliberative engagement activities will be outlined in the community engagement plan and will include the following elements:



4 Responsibilities

All Council staff, councillors, volunteers and contractors or consultants are required to undertake the development of a community engagement plan including consultation with the community engagement staff when an engagement is required.

The community engagement plan and any accompanying communication plan must be approved by the appropriate line manager before commencement of the activities.

The *Community Engagement Handbook* is made available to all councillors, senior management, staff, volunteers and contractors and consultants acting as representatives of Council. The handbook provides in-depth guidance on how to undertake community

engagement activities including templates, resources, tools and further information on when, how and who to engage.

5 Legislative requirements

There are several legislative requirements that articulate when and how community engagement occurs. These include, but are not limited to:

- *Victorian Local Government Act 2020*
- *Planning and Environment Act 1987*
- *Public Health and Wellbeing Act 2008*
- *Road Management Act 2004*
- *Charter of Human Rights and Responsibilities Act 2006*
- *Child Safety Act 2015*
- *Public Administration Act 2004*
- *Equal Opportunity Act 2010*
- *Privacy and Data Protection Act 2004*
- *The Commission for Children and Young People Child Safe Standards*
- *Child Wellbeing and Safety Act 2005*

Where community engagement is mandated, Council will adhere to the requirements as set out in the relevant act but where possible, Council aims to go beyond the minimum standard to achieve best practice.

6 Evaluation and review

Through the adoption of this policy, Council commits to undertaking regular and consistent evaluation and review of community engagement promotion, activities and processes through:

- ongoing implementation of the evaluation methodology and associated engagement planning, evaluation and reporting.
- continual monitoring of community engagement plans submitted for approval, their delivery and outcomes.
- undertaking informal and formal consultation to receive feedback from the community about the communication and engagement approaches undertaken by council to assist in implementing continual improvement.

7 Related documents

Type of document	Title
Guidelines / Procedure	Community engagement handbook